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## Abstract

Ever since the passage of *No Child Left Behind* in 2002, high stakes testing has been at the forefront of the national education reform debate. Though these reforms are frequently meant to identify and help underperforming schools, there may be unintended effects on high performing districts. Previous research on high stakes testing and high performing students has yielded mixed results. This study examines the impact of the Massachusetts high stakes testing scheme (MCAS) by analyzing high school dropout rates, future plans of high school seniors, and SAT results. I find slight evidence that the gap between high and low achieving school districts has widened and note that Massachusetts students have not been affected compared to national trends. I conclude that high stakes accountability seems to have had an insignificant, if not relatively negative, impact on low achieving district performance.

## 1. Introduction

Since 1998, every student in a Massachusetts public school takes the state-administered Massachusetts Comprehensive Assessment System (MCAS) exam. For some students, the exam is the culmination of months of preparation, the determining factor as to whether they may graduate. But for many high achieving students, the two-week testing period is vacation: it's a break from classes. From an educator's perspective, this latter group is losing out on valuable class time if they all pass. So should we make them take it?

Backtrack to 1993, when the Massachusetts Supreme Judicial Court ruled in *McDuffy v. Robertson* that the state had not been doing enough to financially support certain schools. In the words of the court, "the reality is that children in the less affluent communities (or in the less affluent parts of them) are not receiving their constitutional entitlement of education as intended and mandated by the framers of the Constitution." The *Massachusetts Education Reform Act* promised to solve some of these problems. It was designed to reform and modernize Massachusetts public education by equalizing resources across districts, legalizing charter schools, and instituting a statewide exam system over a seven year period. This exam system became the MCAS.

Lawmakers argued that with MCAS results, the state could evaluate school progress towards meeting newly set learning expectations and adjust funding allocations accordingly. Prior to 1998, the state used the Massachusetts Educational Assessment Program (MEAP) exam to evaluate success of schools around Massachusetts. It was administered biennially to both the 4<sup>th</sup> and 8<sup>th</sup> grades and either the 10<sup>th</sup> or 12<sup>th</sup> grade, depending on the year. However, schools had

<sup>&</sup>lt;sup>1</sup>The state recently took control of thirty underperforming high schools in Massachusetts after poor MCAS results and high dropout rates. Control was revoked from the district and given to the state's department of education.

little incentive to focus on the exam as poor results led to few consequences. With the shift to MCAS in 1998, everything changed. By the spring of 2001, all 10<sup>th</sup> grade students in Massachusetts public schools were required to pass the English Language Arts (ELA) section and the math section in order to graduate. Schools faced repercussions for poor test results, including the threat of state takeover. And the stakes are only growing. In 2009, all 10<sup>th</sup> grade students were required to pass English and math sections, as well as one science section of their choosing, to graduate.<sup>2</sup>

The MCAS came at the same time when the federal government was adding its weight to testing too. *No Child Left Behind* (NCLB), passed in 2002, stipulated that states implement high-stakes exams, a qualification which MCAS fulfilled. On the national level, a number of papers have highlighted the consequences of NCLB and its impacts (Neal & Schanzenbach (2007), Reback (2007), and Loveless (2008), among others). The act has stirred much controversy, of which one debate is its effect on high achieving students. With its legal framework focused on improving underprivileged schools, it places little emphasis on those that consistently pass. It is possible, therefore, that these high achieving schools were adversely affected by laws intended to help the underprivileged. The same applies in Massachusetts. Though the MCAS may have helped the state identify struggling schools, there may very well have also been unintended consequences on high achieving students.

Instead of only focusing on underachieving schools, this paper will focus on the MCAS's effect on both low and high achieving districts. More specifically, I pose the question: has the MCAS had a detrimental effect on the academic achievement of high achieving districts in both

<sup>&</sup>lt;sup>2</sup> MCAS initially tested students in the 4<sup>th</sup>, 8<sup>th</sup>, and 10<sup>th</sup> grades in English and math to evaluate schools. Because of NCLB, the exam has expanded to the point that students must take MCAS exams every year from 3<sup>rd</sup> grade to 10<sup>th</sup> grade (except for 9<sup>th</sup> grade), in an increasing number of subjects.

an absolute sense and in a relative sense compared to low achieving districts? Given the emphasis on low performing school districts, it is distinctly possible that they have performed relatively better compared to high achieving schools since 1998 (the year MCAS was introduced) or 2001 (the year MCAS became high stakes). High stakes testing analyses over the past three decades on both the national and state level have produced conflicting results. With eight years of data since the shift to high stakes testing, it is an opportune time to examine the case of Massachusetts and examine whether the high stakes MCAS has had a positive or negative influence on the best and worst performing districts.

In section 2, I consider previous research on high stakes testing, ranging from individual to national analyses. Section 3 describes the data set used for the study, while Section 4 develops the framework for analysis. This includes the metrics used for determining performance and the regressions run. The results section (Section 5) analyzes the outcomes of these regressions and determines whether the results are significant. In the conclusion (Section 6), the paper summarizes these findings in the context of previous studies on the national level. The appendices provide more detailed tabular results for the regressions.

## 2. Literature Review

This section cites twelve studies that address the effect of high stakes testing on student performance. Some specifically consider the impact on low achieving students versus high achieving students, while others consider the impacts more holistically. They vary widely in their results, and thus this section will be organized based on their findings. The first section will consist of studies that find the gap between low and high achieving students closing; the second will include studies which find the gap widening; the third section will contain studies that believe the gap remains unchanged; and the fourth will consider the impact on low income and urban students.

# 2.1 The gap is closing

One of the best known studies on high achieving students is by Tom Loveless (2008), who examined the impact of NCLB on high achieving students. He utilized national student-level data from the 4<sup>th</sup> and 8<sup>th</sup> grade National Assessment of Educational Progress (NAEP) exam, one of the nation's oldest exams and one that is administered to a random sampling of schools around the country.<sup>3</sup> He defined students at the 10<sup>th</sup> percentile as low achieving students and students at the 90<sup>th</sup> percentile as high achieving students, and tested the possibility that, since NCLB, the scores of high achieving students on the NAEP had slowed relative to those of lower achieving students. He analyzed these groups' NAEP scores over time, using 2002, the year that NCLB was passed, as the significant year in his regressions. His research confirmed his hypothesis, indicating over a year's worth of improvement of learning in low achieving students.

<sup>&</sup>lt;sup>3</sup> One particular advantage of the exam is that it has no ceiling effect. In other words, scores are linear, making the difference between a 100 and 101 equal to the difference between a 200 and 201.

Though high achieving students did not stop improving, their progress had slowed drastically since 2002.

Carnoy and Loeb (2002) found no difference in dropout rates after high stakes testing was implemented. They first created an index for the strength of accountability for each state and compared the index to student improvement on NAEP math tests between 1996 and 2000. In their model they used both 4<sup>th</sup> and 8<sup>th</sup> grade NAEP exams, and they included a term for "survival rate" (the proportion of students who reach the 12th grade) as well. The recursive regression model found no evidence of a relationship between accountability and high school completion rates or retention rates. However, they found that, on average, states which shifted to high accountability exams had greater improvements on the 8<sup>th</sup> grade NAEP math exam than states which did not implement high stakes testing. Carnoy and Loeb posited that schools with high achieving students may feel pressure and have a better ability to increase performance in response to greater external accountability.

Using individual level data in high stakes exams, Randall Reback (2007) examined the possibility that teachers overcommit resources to students immediately around the passing threshold. He focused on the Texas standardized testing scheme and found improvement in low achieving students. In contrast, high achieving students were unaffected. More specifically, students were particularly successful when their score was important to a school's accountability rating. This implies a short-term shift in resources towards low achieving students at the cost of high achieving students. To use Reback's own words, "Relatively high achieving students perform worse than usual if their own performance is irrelevant to the short-run accountability incentives."

## 2.2 The gap is widening

In contrast to Loveless, Carnoy and Loeb, and Reback, a wide array of studies have found an increasingly large gap between low and high achieving schools as a result of high stakes exams. Neal and Schanzenbach (2007) analyzed test scores in the Chicago school district from 2001 to 2002, a period when Chicago Public Schools shifted from a system of low stakes testing to a high stakes system. Though it was unclear whether high achieving students made any progress, low achieving students continued to lag far behind others. Only those students who were initially around the proficiency threshold had a significant improvement in scores. Such findings indicated the possibility that teachers focused their efforts on those students they felt could be pushed over the threshold, at the cost of those who were far above or far below (reflecting the threshold findings of Reback).<sup>4</sup>

In a study of 32 communities in metropolitan Boston, Bolon (2001) published a report on the 10<sup>th</sup> grade math MCAS. More specifically, he developed a model of performance on the exam in an attempt to be able to predict results on future exams. He found that covariates were immensely significant in his models—per capita community income, for example, accounted for 84% of the variance in performance, "by far the strongest factor in predicting tenth grade MCAS mathematics scores." Percentage of limited English proficiency students in each district was the second most significant influence, though its overall effect was small. Variables involving race were not found to be statistically significant, and school spending only had a weak association. Bolon concluded that social factors had the strongest impact, and that year-to-year changes were small, statistical uncertainties that could be explained by simple variations in the data. Furthermore, schools which succeeded were more likely to succeed in the future, whereas those

<sup>&</sup>lt;sup>4</sup> Herein lies an adverse selection issue. Students who are far below the threshold might be encouraged to drop out by school officials so that district test scores are not lowered, and thus officials would not face repercussions.

who failed were more likely to continue failing. The increase in state funding from \$1.3 billion to \$3 billion for low-income schools seemed to have little impact. Overall, Bolon argued, the implementation of the MCAS actually widened the achievement gap further.

# 2.3 The gap is unchanged

In contrast to these previous studies, Jacob (2001) had differing results when he used data from the National Educational Longitudinal Survey (NELS) to evaluate the effect of exit exams on graduation rates and math or reading achievement. He found neither an appreciable effect of graduation tests on the probability that an average student graduates nor a positive impact on student achievement. In fact, the only students who seemed to be affected by the exams were the lower achieving students. In states where testing was present, the lowest decile saw small gains in learning, yet they also were 25% more likely to drop out of school than the bottom decile in states without high stakes tests. On average, students in both test states and non-test states made the same learning gains in high school, though those with testing schemes entered high school further behind, and these states also serve more disadvantaged populations.

Springer (2008) addressed the previously mentioned findings of Reback (2007) regarding teachers teaching to threshold students. With data from an internet test developed by the Northwest Education Association, Springer examined 3<sup>rd</sup> to 8<sup>th</sup> grade results in an unnamed northwest state. In this state with a new high stakes testing scheme, he did not find this threshold phenomenon, what he calls "educational triage." Instead, he found students at all levels improving under high stakes testing. Springer does leave open the possibility that schools shifted resources or studied to the test, but his results provide at least some evidence against the possibility of focusing on students at the threshold.

In a meta-analysis, Clarke, Haney, and Madaus (2000) evaluated the impact of high stakes testing on high school completion. They cite four well-known papers that support the claim that high stakes testing increases dropout rates. The first found that the ten states with the highest dropout rates in 1986 had minimum competency testing (MCT) programs, nine of which used them for determining high school graduation. Of the ten with the lowest dropout rates, five had MCT programs, but only one used it for accountability. The second study, using data from the 1988 and 1990 National Educational Longitudinal Surveys (NELS), found that among schools with high proportions of low socioeconomic status students, those which used high stakes tests had dropout rates 4 to 6 percentage points higher relative to similar schools without testing. A third study, in Florida, compared students' grades and test scores. Its results indicated that only students with "moderately good grades" saw an increase in dropouts with the shift to high stakes testing. After controlling for grades, high stakes testing had no differential effect on dropouts between minorities and non-minorities. Their final study found that grade retention was a common indicator for high school dropouts as well. Thus, they concluded that there could be an interaction between grade retention and high stakes testing which results in an increased number of dropouts. Overall, they do not believe the gap changed but that the number of total dropouts increased.

## 2.4 Effects on low income and urban students

Papay, Murnane, and Willett (2009) took a unique approach to the aforementioned threshold issue of Reback (2007) on the MCAS, choosing to analyze only urban school students around the passing threshold. Using individual level data from the 10<sup>th</sup> grade math MCAS in 2004, the authors attempted to predict whether a student would graduate based on their passage

<sup>&</sup>lt;sup>5</sup> The authors do concede, however, that the latter group consisted largely of western and Midwestern states, with significantly fewer minority and poor students.

or failure of the exam. With a regression discontinuity design, their results indicated that there was no difference in dropout rate between those who barely passed and those who barely failed the exam, with one notable exception: students who were in urban and low-income school districts. Interestingly, these findings were not consistent with the ELA MCAS, which had no such effect. Papay, Murnane, and Willett provide the explanation that suburban districts have fewer students who fail, and can concentrate resources on struggling students. Urban, low income schools, however, have a greater number of failing students, have limited resources, and thus cannot afford to pay for one-on-one remediation as suburban schools can. This phenomenon is best exemplified with the following statistic: 80% of students in the 2006 cohort graduated on time, but only 57% of urban, low income students did. Still, the authors concede that the effect of high stakes exams is unclear: they could encourage a student to graduate who might not otherwise, or alternatively they could discourage a student to drop out who otherwise might have graduated. Papay, Murnane, and Willett sum up their results, writing, "Failure is clearly only one of the many factors that contribute to the dropout decision."

A study by Haney (2002) analyzed elementary school MCAS scores between 1998 and 2001. His research indicated that schools with low enrollment were more likely to have "volatile" fluctuating test scores, and that the incentives of the exams affected them most (as opposed to only weak incentives for big schools). Scores from year to year were found to be dependent on each other. More significantly, Haney also found racially integrated schools were put at a large disadvantage by the new exam when passing thresholds related to ethnic subgroups, which had the unintended consequence of adding incentives for schools to discourage integration.

Warren, Jenkins, and Kulick (2006) undertook a long-term analysis of high school exit examinations in association with high school completion as well as GED rates between 1975 and 2002. In contrast with other studies, they account for more difficult high stakes exams as a separate group than simpler, minimum competency exams. They found an association between the presence of high stakes exam schemes and lower high school completion rates, as well as higher rates of GED test taking. This association was also more evident when poverty rates or proportions of racial and ethnic minorities increased. Additionally, in states where exams were deemed "more difficult," graduation rates were about 2.1 percentage points lower than schools with minimum competency high stakes exams.

## 2.5 What do the teachers think?

Taking a more qualitative approach, Farkas & Duffett (2008) asked teachers in the National Teachers Survey whether they agreed with the intentions of NCLB. Put simply, they aren't sure. 63% of teachers believed struggling students receive more attention than other students, 81% believed struggling students are most likely to receive one-on-one attention, and 60% believed struggling students are the top priority at their school. At the same time, teachers were conflicted in their beliefs about treating all students, including high achievers, equally. In another question, 86% of teachers agreed that all students should be treated equally and receive an equal education. This immediate contradiction brings up a question that many teachers face every day: what is equal? Should we be focusing on helping those who are struggling or sharing our time equally among all students? And, perhaps most importantly, do these beliefs even translate into their actions? Though Farkas & Duffett provide no answer, the evidence strongly supports the likelihood that teacher beliefs and actions need not be synonymous.

#### 2.6 Conclusion

The jury is still out as to whether high stakes testing provides adequate incentives for education systems to improve performance. From these studies, there really is no clear-cut answer as to whether high stakes tests close or widen the achievement gap. Thus, further research is necessary to investigate the true answer to this question. In the following section, the study addresses the methodological framework used to analyze the data, including a summary of the performance variables and covariates used in the models.

## 3. Data Description

The data set was compiled using information from the Massachusetts Department of Education (MADOE) and the US Department of Education (USDOE). MEAP and MCAS test score data was gathered from the MADOE, while school characteristics were taken from both sources. Additional dropout rates, senior plans, and SAT results from the MADOE were also merged into the dataset. All data used are at the district level. Statistics are reported annually between 1994 or 1995 and 2007 or 2008, depending on the performance statistic. In cases where only school data are reported and there is more than one high school in a district, weighted averages are calculated using enrollment as weights. Additionally, all vocational, charter, and agricultural schools are omitted from the data, since their funding structure and focus differ from traditional public high schools. Any year listed refers to the academic year which started the autumn prior; for example, 2008 refers to the 2007-2008 school year. Finally, all figures and tables referenced in this section are located in Appendix 1.

# 3.1 High Achieving versus Low Achieving Districts

To determine which districts are high achieving and low achieving, I use 10<sup>th</sup> grade scores from the 1996 MEAP exam and 2000 MCAS exam. These two years were chosen because of the shift from the MEAP to the MCAS in 1998, and the shift from a low-stakes MCAS in 2000 to a high-stakes one in 2001. I refer to these years as "critical years" in the methodology.

The MEAP was administered to 4<sup>th</sup>, 8<sup>th</sup>, and 12<sup>th</sup> grade students in 1988, 1990, and 1992, and to 4<sup>th</sup>, 8<sup>th</sup>, and 10<sup>th</sup> grade students in 1994 and 1996. The test was made up mostly of math and English multiple-choice questions. Students designated as special needs or with limited

<sup>&</sup>lt;sup>6</sup> The dataset was initially used for Downes and Zabel (2007).

<sup>&</sup>lt;sup>7</sup> Limitations in dropout rate data prevented any analysis on the school or individual level.

<sup>&</sup>lt;sup>8</sup> Charter schools in particular were legalized in 1993, though most were not founded until 1998 or later.

English proficiency were not required to take the exam. Results were reported on a scale between 1000 and 1600, with the state average set at 1300. Individual results were reported in one of five levels. To compare districts, I summed the mean math and English MEAP scores for each district. MCAS results, on the other hand, are reported in one of four performance levels. For the year 2000, I summed the total percentage of students from each district in the advanced and proficient category (required for graduation) for math and English, and grouped them on that metric.

Four different groupings were used in this study: two in 1996 and two in 2000. Within each year, high achieving districts were defined as those in either the top quartile or top decile of school districts within Massachusetts in that year's exam, while those in the lowest quartile or decile were defined as low achieving districts. These groupings were fairly robust regardless of the grouping definition.

# 3.2 Performance Variables

Three variables were used in this paper to measure district performance: high school dropout rates, senior plans, and district average SAT math and verbal scores. Means for these variables are summarized by year in Tables 1.1 and 1.2.

One important goal for educators is to keep kids in school. The Massachusetts Education commission notes that students who never graduate with a high school diploma are much less likely to get a job and are more likely to be involved in crime (Lee, Shaefer, and Messner-Zidell 2007). As such, the dropout rate for students in grades 9-12 is a particularly good metric to gauge

<sup>&</sup>lt;sup>9</sup> All 1992 MEAP scores were fairly correlated to those from 1996 (r=.7588). Low achieving district scores had about the same correlation (r=.7451), though high achieving district scores were less correlated (r=.5732).

<sup>&</sup>lt;sup>10</sup> A large number of special needs students are required to take the MCAS, not true for the MEAP, though exemptions are still made. Students with limited English proficiency, however, must take the test.

a district's ability to fulfill this objective. The adjusted rate was first used in 1993, the earliest point at which this report uses the data (see Appendix 2 for MADOE's calculation for dropout rate). Figure 1.1 depicts these annual Massachusetts rates by group. A time trend regression shows that the groups are, in fact, diverging over time (see Table 1.3), an indication that high achieving groups are performing better relative to low achieving groups. However, a separate regression indicated that there was no significant break or change from this trend in either 1998 or 2001 (see Tables 1.4a and 1.4b). Additionally, some of the fluctuations in data can be attributed to the changes in the dropout calculation, also noted in Appendix 2.

The second performance variable is the results from an annual poll given to all seniors graduating from Massachusetts high schools. The methods of this survey are described by the MADOE as follows: "Data about the plans of high school graduates were obtained from the Year-End School Indicator Report, a survey of Massachusetts public schools conducted by the Department of Elementary and Secondary Education at the end of every school year. School officials report the number of graduating students by gender and race across nine categories of post-graduation plans." On this survey, students could be placed in one of the following options: 4-year public college, 4-year private college, 2-year public college, 2-year private college, other post secondary, work, military, other, or unknown. Results were given in percentage terms. I summed together all responses for 4-year universities to create the statistic "four." The use of 4-year universities is motivated by the focus of this analysis on high achieving students. These results are available back to the graduating class of 1995. Statewide means of senior plans are

<sup>&</sup>lt;sup>11</sup> Undoubtedly, I recognize that those who attended two-year schools or those who entered the military or the workforce are not "failures" by any means—and many may have continued onto a 4-year college afterwards.

<sup>&</sup>lt;sup>12</sup> On occasion, a district listed more than 50% of students "unknown," a situation in which the district's results for that year were omitted.

shown in Figure 1.2. Overall, the percentage of students attending a 4-year college is steadily increasing, though upon inspection between achievement groups, the gap seems to be diverging. A time trend regression confirmed these results (see Table 1.3), although again there was no significant break in 1998 or 2001 (see Tables 1.4a and 1.4b).

The final performance variable is the average score in each district from the math sections and the verbal sections of the SAT. Scores in each section are on a scale of 200 (the lowest) to 800 (the highest), are given in 10-point increments, and are distributed on a normal curve. <sup>13</sup> The exam is administered on a national basis, and though it is technically not mandatory or high stakes, many colleges and universities require SAT results for admission. Thus, much like senior plans, SAT results are also a good indicator of high achieving students, particularly those who will attend college. Scores from the two sections were summed together to create one total SAT score variable. Because CollegeBoard, the testing agency, has private ownership of data rights, SAT scores are sparsely available and were only found for the following seven years: 1995, 1997, 2000, 2001, 2005, 2006, and 2007. The mean scores for each district, by year, are depicted by group in Figure 1.3. Results from a time trend indicated no significant change in the score gap (see Table 1.3) and further analysis showed no distinct break in 1998 or 2001 (see Tables 1.4a and 1.4b).

Conventionally, one might think that schools aim to have low dropout rates, high college plans, and high SAT scores. In theory, dropout rates should increase with a new standard (such as a high stakes test) that may inhibit graduation. But, as noted by Papay, Murnane, and Willett (2009), there is the equal possibility that students who pass could discover a newfound motivation to graduate. Thus, the effect on dropout rate could go either way. Furthermore, a high

<sup>&</sup>lt;sup>13</sup> The exam format changed in 2006—see Appendix 2 for further details.

dropout rate could unintentionally have a positive effect on senior plan and SAT results. Since the poll is done in percentage terms in the final year of school, all students must have already passed the MCAS, biasing results upward for the entire district. Additionally, students who do not pass the MCAS are unlikely to ever take the SAT, raising that mean district score. Following this logic, there is a selection bias: all else equal, districts with high dropout rates could be more likely to boast better senior plans and SAT results than those with lower dropout rates because underperforming students would have dropped out. But with the dropout rate effect ambiguous, senior plan results and SAT scores could go either way as well. These countervailing effects makes it virtually impossible to distinguish whether a high percentage of seniors attending a four year college and a high SAT score is actually an indicator of district success or failure.

Based on these statewide trends, there has been little change in the status of Massachusetts students over the last 10-15 years. In general, rates remain relatively constant and, arguably, perhaps improving slightly. And though there is some evidence of the gap between high and low achieving districts widening with regards to dropout rates and senior plans, no break or shift seems to occur in either 1998 or 2001 that could be attributable to MCAS. *Covariates* 

The covariates considered for this report are the percentage of low income students, the percentage of special education students, the total enrollment of secondary students in each district (which was divided by 1000), and the expenditures per pupil in each district (also divided by 1000). This last variable is based on the overall day program cost per student, across all grades (data for only secondary school students was not available). <sup>14</sup> To account for inflation in

<sup>&</sup>lt;sup>14</sup> Reporting procedures for district expenditure and per pupil expenditures changed in 2005. However, these effects should be minimal across all districts given the relative nature of the study.

regressions with binary variables, the natural log of per pupil expenditure was utilized. Summary statistics are noted in Table 1.5 and listed in more detail in Table 1.6.

## 4. Methodology

This section develops the analytical procedures used and predictions based on the introduction and literature review. The question posited is whether high achieving school districts were negatively impacted by the implementation of the MCAS exam relative to low achieving school districts. First, I categorize each district as either high achieving, low achieving, or in the middle as described in the previous section. Then, three general types of regressions were used. Each regression was run twelve times: once for each performance statistic (dropout rate, senior plans, and SAT scores), once for each critical year (1996 or 2000), and once for each grouping (quartile or decile). In all cases, districts not in the high or low achieving groupings (the middle 50% or 80% of districts) were excluded from the regressions.

## 4.1 Long term model

I first look at a long term model and consider the performance trends between 1994 (or 1995) and 2008. Here, I estimate the difference in the average change in achievement between the low achieving and high achieving districts. Included in these models are district characteristics that might otherwise influence levels of achievement. These characteristics consist of the percentage of low-income students in each district, the percentage of special education students in each district, the overall secondary school enrollment in each district, and per pupil expenditure in each district.

$$A_{dt} = \beta_0 + \beta_1 Y_t + \beta_2 X_{dt} + \beta_3 LOWER + \beta_4 LOWER \bullet Y_t + \varepsilon_{dt}$$
(1)

where

t = 1994-2008 for dropout rate, 1995-2008 for senior plans, and {1995, 1997, 2000, 2001, 2005-2007} for SAT scores

 $A_{dt}$  = achievement in district d in year t

 $Y_t = 1$  if year = t and 0 otherwise

 $X_{dt}$  = additional covariates

LOWER = -1 if in lowest achievement grouping, 0 otherwise

These regressions are weighted by enrollment. Of greatest importance in the above model is the coefficient  $\beta_4$  for the interaction term LOWER •  $Y_t$ . If the effects of the MCAS have aided low achieving districts relative to high achieving ones,  $\beta_4$  should be negative for dropout rates and positive for senior plans and SAT results.

Additionally, I use a second regression to measure the average impact after the implementation of the exam instead of using individual yearly interaction terms. The regression is as follows:

$$A_{dt} = \beta_0 + \beta_1 Y_t + \beta_2 X_{dt} + \beta_3 LOWER + \beta_4 LOWER \bullet DUMPOST + \varepsilon_{dt}$$
(2)

where

DUMPOST = 1 if year equal to or after critical year, 0 otherwise

 $\beta_4$  is the significant term in this equation and should be negative for dropout rates and positive for senior plans and SAT results if the gap is closing.

# 4.2 Fixed Effects

The fixed effects model is very similar to the long term model, but includes an additional term to account for any unaccounted time invariant district-level covariates that are correlated with LOWER in the previous model. This is represented by  $u_d$  in the model:

$$A_{dt} = \beta_0 + \beta_1 Y_t + \beta_2 X_{dt} + \beta_3 LOWER \bullet Y_t + u_d + \varepsilon_{dt}$$
(3)

where

 $u_{\rm d}$  = district fixed effects

Note that the dummy variable LOWER is omitted from the model, unlike in the long term model, because the fixed effects capture all time invariant factors that affect the dependent variable. As in the long term model, the important term is the coefficient  $\beta_3$  for the interaction term LOWER • Y<sub>t</sub>. Once again, if the effects of the MCAS have helped the low achievers relative to the high achievers,  $\beta_3$  should be should be negative for dropout rates and positive for senior plans and SATs.

Much like in the long term model, a second fixed effects model helps calculate the mean effect after the critical year. To do so, the regression uses an interaction term made up of two dummy variables:

$$A_{dt} = \beta_0 + \beta_1 Y_t + \beta_2 X_{dt} + \beta_3 LOWER \bullet DUMPOST + u_d + \varepsilon_{dt}$$
(4)

If the gap between high achieving and low achieving districts is closing,  $\beta_3$  should be should be negative for dropout rates and positive for senior plans and SATs.

## 4.3 Individual District Linear Trends

This last model accounts for the possibility that the differences in performance between high and low performing districts would have changed in the absence of MCAS reform. Thus, the linear trends model accounts for this possibility by including individual district trend lines in the regression, notated here by  $u_d \cdot t$ .

$$A_{dt} = \beta_0 + \beta_1 Y_t + \beta_2 X_{dt} + \beta_3 LOWER \bullet Y_t + u_d + u_d \bullet t + \varepsilon_{dt}$$
(5)

where

 $u_d \bullet t$  = individual district trends (unobserved characteristics for each district multiplied by the time vector t)

By controlling for the trend of each district without MCAS, this model measures the actual impact of the MCAS in each year. Once again, the  $\beta_3$  coefficient is important as a negative value

for dropout rate or positive value for senior plans and SAT results indicates that the gap between high and low achievers is closing.

As with fixed effects, this model is repeated with an averaged interaction term evaluating correlation between performance and achievement group *only* after the critical year. The model is:

$$A_{dt} = \beta_0 + \beta_1 Y_t + \beta_2 X_{dt} + \beta_3 LOWER \bullet DUMPOST + u_d + u_d \bullet t + \varepsilon_{dt}$$
(6)

 $\beta_3$  should be negative for dropout rate and positive senior plans and SATs if the gap between high and low achievers is closing.

## 5. Results

Over the fifteen year period, I consider 226 districts in my analysis. <sup>15</sup> This section is divided into two sections: a more qualitative analysis of Massachusetts performance compared to other states, as well as relative analyses within the state, which are described using models in the previous section. Figures and tabular results can be found in Appendix 3.

# 5.1 State-by-state analysis

National-level data are as to whether Massachusetts has been improving over the last 15 years. On the national scale, Massachusetts surpasses most states in student academic performance. Massachusetts consistently scores among the best in the country on the NAEP exam (see Figures 3.1a and 3.1b for 8<sup>th</sup> grade exam results), with the state's relative performance remaining relatively constant over the last 10-15 years—unchanged around the implementation of the MCAS. These results are consistent with international test findings that have shown that Massachusetts students outrank every nation except for Singapore (Meier 2002). When considering dropout rates, dropout rates have been steadily anchored around 3.5%, roughly in the middle of other states in New England. This may be partially due to the fact that other states in New England do not have cities as large as those in Massachusetts nor do they have comparable urban communities (see Figure 3.2). The national dropout rate, however, has recently been improving while the Massachusetts rate has remained stagnant (see Figure 3.3). In terms of the percentage of seniors going to college, the trajectories of both Massachusetts and the country are increasing at roughly the same rate, indicating little change around MCAS implementation (see Figure 3.4). Lastly, SAT scores in Massachusetts have been improving drastically compared to the rest of the nation since 1998 (see Figure 3.5). Given the variegated nature of these trends,

<sup>&</sup>lt;sup>15</sup> A few districts are occasionally omitted each year because of reporting errors from the MADOE.

there is no definitive answer that Massachusetts students have improved or worsened compared to the rest of the nation since the implementation of the MCAS.

# 5.2 Within-state analysis: 5.2a Long term model (1 & 2)

In examining the effect of the MCAS over time, the long term regressions consider the years prior to the MCAS (1994 or 1995) up until the most recent data (2007 or 2008). The results are given in Tables 3.1a-d. None of these regressions yield results that indicate significant changes in gaps. Only the senior plans regression with year 2000 groupings at the  $25^{th}$  and  $75^{th}$  percentile have significant interaction terms in 1995, 1996, 1999, 2003, and 2004—but jointly they are insignificant (F=1.29, p=.2122). The changes noticed within these models are a result almost entirely of the covariates. All covariates are significant at the  $\alpha$  = .01 level, except for percent special education in all models and per pupil expenditure in dropout regressions using decile groupings (also insignificant). The mean model long-term regression results are found in the first three columns of Tables 3.4a-d. Much like the previous models, the results indicate no significant effects. Again, most of the changes in the model are attributable to the covariates, which are significant in almost every case.

## 5.2b Fixed Effects (3 & 4)

I re-run the two long term regressions from the previous section but now account for potentially unobserved effects; the results are in Tables 3.2a-d, and are drastically different. No longer do the covariates explain dropout rates and senior plans, but all of the senior plans models have significant yearly interaction terms. In the 1996 25<sup>th</sup>/75<sup>th</sup> model, only 1998, 2002, 2004, 2005, and 2007 are insignificant, and jointly they are significant as well (p=.0033). The 2000 25<sup>th</sup>/75<sup>th</sup> model have similar results (2002, 2004, 2005, and 2007 are insignificant, jointly p=.0019), as with the 2000 10<sup>th</sup>/90<sup>th</sup> model (2001-2007 are insignificant, p=.0083). Only in the

1996 10<sup>th</sup>/90<sup>th</sup> model are the terms not jointly significant (1997, 1998, 2002, and 2005-7 are insignificant, jointly p=.1219), All of these significant coefficients are negative, indicating that the gap between low and high achieving districts has increased. In other words, high achieving districts are more likely to have students planning to go to a four year college in 2008 than earlier—roughly 4%, depending on the year and model. However, when taking an average of the interaction terms of the years after the MCAS, only the models with groupings in 2000 are significant (results in Table 3.4a-d)

The fixed effects models using dropout rate as the dependent variable demonstrate similar results. The interaction terms in 1996 and 1997 are significant in the decile models, but were not enough to make a significant impact in the yearly interaction regressions. In the mean dropout rate models, however, the mean term coefficient is always significant (p=.0402; p=.0012; p=.0076; and p=.0279 respectively), also indicating an increasing gap. This indicates, once again, that the gap between high and low achieving districts is growing, implied by the fact that dropout rates have been decreasing at a faster rate for high achieving districts than low achieving districts since 1998. Though these results are not reflected in every yearly interaction term model, the mean model findings provide some support for the possibility that the gap is widening.

In contrast with senior plans and dropout rate, the SAT model has few significant results. Though there were significant results in 2001 for the 1996 10<sup>th</sup>/90<sup>th</sup> groupings and 2000 25<sup>th</sup>/75<sup>th</sup> groupings, none are significant in mean models.

Thus, these results seem to indicate that there is some evidence for an effect of the MCAS and, if anything, imply high achieving districts have done relatively better than low achieving districts.

## 5.2c Individual District Trends (5 & 6)

This final section runs the same regressions that were run in the previous fixed effects section, but also includes the trend lines for every district in the model, thus accounting for any potential trend prior to the MCAS in 1998. Results can be found in Tables 3.3a-d. The variable for 1994 is omitted in the dropout rate models and 1995 is omitted in the senior plans models and SAT models due to collinearity. Additionally, a number of individual district trends are omitted due to collinearity. However, no observations are lost in any regression.

No district trends regressions support the findings noted in the previous fixed effects models. Only the SAT models grouped in 2001 are jointly significant (p=.0007 and p=.0152) and those regressions only have a significant yearly interaction term in 2001. When running mean model regressions that average the overall effect after the MCAS, none are found to be significant (see Tables 3.4a-d). This implies that, though there seems to be some evidence indicating an increasing gap in the fixed effects models, that change in performance should be attributed pre-existing trends of each district.

## 5.3 Additional Tests

To test all possible explanations, these regressions were re-run with the following variations: critical years other than 1998 and 2001, excluding years after 2002 in mean models, and senior plans including seniors intending to attend either a 2- or 4-year college (rather than only a 4-year college). <sup>16</sup> As before, the results are mostly inconclusive. If anything, the results indicate a widening of the gap between high and low achieving districts in the fixed effects and

<sup>&</sup>lt;sup>16</sup> Other critical years are considered because class graduation years do not necessarily line up with implementation dates (i.e. a student who takes the exam in 2001 is not scheduled to graduate until 2003). I exclude years after 2002 to account for potential effects of NCLB. Lastly, I include 2-year colleges in senior plans to offset confounds from 4-year college costs. None of these additional test results are available in the appendix.

district trends models, though these findings are sporadic and inconsistent.

## 6. Discussion

None of the long term models indicate any statistically significant effects of high-stakes testing on gaps. When fixed effects are included, some significant results become apparent: all of the mean models for dropout rate indicate a significant increase in the gap between high and low achieving districts, and a number of senior plans models find the gap increasing in terms of seniors going onto a four-year college. However, these effects disappear when prior trends are included, perhaps due to the large number of parameters included in the models. There are never any apparent effects on district SAT scores either. But when considering additional variations of these regressions, a few dropout and senior plans regressions show evidence of a widening gap.

Based on evidence from the national scale, it seems unlikely that the MCAS has had an absolute impact on either group. On NAEP exams, Massachusetts remains high above the national average. The percentage of seniors going to college remains constant. And though dropout rates have worsened relative to the national average, SAT scores are improving relative to the average—indicating an ambiguous effect overall (note that these last three metrics do not account for high and low achieving groups, a factor necessary to determine the actual gap). Additionally, around the years when the MCAS was implemented, there was no evidence of any break in trends. All in all, there is no clear evidence that the MCAS has either hurt or helped Massachusetts students in terms of dropout rate, percent of high school seniors attending a four year college, or SAT scores.

Thus, at the very best, the MCAS has had a negligible impact on both high and low achieving school districts in Massachusetts; at the worst, the MCAS has actually widened this gap. Admittedly, there is no counterfactual to know what the state would have looked like had there been no MCAS. Yet this study's results bring into question the true utility of the high

stakes testing. Conventional wisdom has it that standardized testing would aid low achieving schools at the cost of high achieving ones, but these results indicate otherwise. In fact, they indicate a marginal effect at best. Though the MCAS's initial purpose under the *Massachusetts Education Reform Act* was to evaluate progress towards meeting certain curricula goals, *No Child Left Behind* fully expected these high stakes exams to close the this gap. In the latter sense, it appears that the MCAS has failed.

It is important to note that these results refer only to three performance variables, yet combined they provide a fairly holistic view of school populations. Dropout rates are frequently used to gauge the performance of low achieving students in each district. Senior plans and SAT results, on the other hand, evaluate the performance of high achievers much better than dropout rate. However, these metrics do have their limitations: senior plans are just that—plans—and may not necessarily translate into actual action. Furthermore, SAT exams are designed to evaluate an individual's basic knowledge of subjects, which may not be variable and thus not accurately reflect district performance. The same applies to the other metrics; it is possible that by  $10^{th}$  grade, student performance is already set and unrelated to the quality of education provided by high school districts. Even so, similar concerns arise with most any such performance statistic.

The findings of this study fall into line with a growing body of research (such as Jacob (2001)) that suggests accountability has little impact on student performance. Further research in other geographic areas is necessary to determine whether the case in Massachusetts is an isolated one. Additionally, future studies should test students who have experienced the total, overall impact of NCLB throughout their educational experience, since the act was intended to affect all grades rather than just high school exit exams. Still, it seems as though the benefits of high

stakes accountability may be fewer than previously considered. Though the exams do provide a tool to adjust state finances as appropriate, this study provides some evidence that they may be hurting low achieving districts. At the very least, based on these results, education reformers may want to give pause before continuing with plans to further implement high stakes testing.

# Section 7: Appendices

# Appendix 1: Data Description Figures and Tables

Table 1.1: Unweighted summary statistics for performance variables

Table 1.1. Onv			ı				
1001	Obs	Mean	St Dev	Min	Max		
1994	<b>a</b> s :				12.05115		
Dropout Rate	224	2.696608	2.293835	0	13.83148		
1995							
Dropout Rate	224	2.508333	2.048361	0	9.504132		
Sr_plans	224	59.97589	15.11678	25.3	95.4		
SAT	223	1007.395	69.37667	738	1198		
1996							
Dropout Rate	224	2.490643	2.076279	0	12.02163		
Sr_plans	224	60.86652	15.20131	19.7	93.4		
1997							
Dropout Rate	224	2.583326	2.022249	0	10.4712		
Sr_plans	224	60.52455	15.6962	21	93.4		
SAT	223	1013.924	69.83829	748	1196		
1998							
Dropout Rate	221	2.54019	2.223239	0	17.42105		
Sr_plans	224	60.7308	15.64047	22.5	95		
1999							
Dropout Rate	222	2.523628	2.348186	0	19.16412		
Sr plans	224	60.25	15.28435	27.2	93.89999		
2000				•			
Dropout Rate	225	2.374268	2.139083	0	12.21805		
Sr plans	225	61.03156	15.48218	24.5	94.6		
SAT	224	1022.692	71.16241	768	1219		
2001	ı						
Dropout Rate	225	2.522589	2.102864	0	12.47535		
Sr plans	225	61.45422	15.63235	22	95.1		
SAT	225	1023.258	69.15495	768	1225		
2002							
Dropout Rate	217	2.320038	2.090977	0	14.91188		
Sr plans	217	61.55484	17.42688	0	100		
2003							
Dropout Rate	223	2.526285	2.484294	0	12.64108		
Sr plans	223	62.51749	15.99951	21.7	100		
2004							
Dropout Rate	225	2.859759	2.450774	0	11.19552		
Sr plans	225	62.28756	17.01695	0	100		
2005							
Dropout Rate   226   2.784403   2.501143   0   12.90698							
Sr plans	226	63.55752	16.38826	11	100		
ZI_PIGIIS		33.33132	10.50020	1 1	100		

SAT	224	1044.187	73.99303	792	1247		
2006							
Dropout Rate	226	2.367356	2.201218	0	11.21915		
Sr_plans	226	63.33805	16.3616	24.4	99		
SAT	225	1032.813	75.04789	781	1249		
2007							
Dropout Rate	226	2.815615	2.277264	0	13.66337		
Dropout Rate Sr_plans	226 226	2.815615 63.43894	2.277264 17.36075	0 19.9	13.66337		
<del></del>				Ů			
Sr_plans	226	63.43894	17.36075	19.9	100		
Sr_plans SAT	226	63.43894	17.36075	19.9	100		

Table 1.2: Mean performance variables by 1996 groupings (weighted by enrollment)

Dropout Rate							
Year	10 <sup>th</sup> Percentile	25 <sup>th</sup> Percentile	50 <sup>th</sup> Percentile	75 <sup>th</sup> Percentile	90 <sup>th</sup> Percentile		
1994	7.609421	5.926844	3.864032	1.208415	.8468851		
1995	7.429772	5.6422	3.624792	1.316532	.8753113		
1996	6.247061	5.153229	3.425415	1.092398	.7758167		
1997	6.539105	5.266373	3.537774	1.231741	.7566619		
1998	7.02547	5.517542	3.552372	1.256589	.715624		
1999	7.440297	5.8679	3.652625	1.111761	.6935771		
2000	7.109153	5.648982	3.4924	1.106651	.6238931		
2001	7.037298	5.6417	3.529432	1.035199	.6248069		
2002	6.069376	4.927438	3.139517	0.9337584	.5389764		
2003	6.668582	5.423087	3.431702	1.010492	.615037		
2004	7.302666	6.03224	3.77084	1.058741	.6993818		
2005	7.677438	6.175788	3.767443	0.9820527	.6783238		
2006	7.410342	5.818034	3.462651	0.8578059	.5469732		
2007	7.707436	6.166741	3.774623	1.1066	.6534988		
2008	7.083289	5.611858	3.380825	0.8610518	.6029412		
Senior	Plans						
Year	10 <sup>th</sup> Percentile	25 <sup>th</sup> Percentile	50 <sup>th</sup> Percentile	75 <sup>th</sup> Percentile	90 <sup>th</sup> Percentile		
1995	39.79091	44.44349	55.75297	75.62802	81.98032		
1996	40.58042	45.75355	57.00801	76.22893	82.911		
1997	39.318	44.53621	56.45624	76.76264	83.22346		
1998	37.31496	42.84183	56.04421	76.96205	83.64376		
1999	38.14162	43.41039	55.58307	76.33807	84.09256		
2000	38.13686	43.57513	56.15636	76.00074	83.02211		
2001	36.52235	42.60561	56.42805	77.15539	83.12391		
2002	35.85154	42.07804	56.21693	77.24147	83.50712		
2003	37.89574	44.44009	57.9318	77.96178	83.88916		
2004	41.47276	45.86176	58.43731	78.63304	84.26327		
2005	39.26914	44.92835	59.37812	79.73645	86.06256		
2006	39.76345	45.23758	59.14301	79.91664	86.49944		

2007	40.48618	45.64841	59.59997	80.88523	87.12196			
2008	40.22649	44.77421	59.33587	81.78014	88.02857			
SAT								
Year	10 <sup>th</sup> Percentile	25 <sup>th</sup> Percentile	50 <sup>th</sup> Percentile	75 <sup>th</sup> Percentile	90 <sup>th</sup> Percentile			
1995	874.518	915.8651	982.2497	1082.841	1131.968			
1997	886.3007	923.5853	989.1631	1090.378	1140.634			
2000	892.0295	930.7892	997.6647	1103.783	1156.943			
2001	892.8858	931.334	999.2171	1101.79	1154.009			
2005	916.8051	950.6796	1022.066	1129.913	1186.604			
2006	904.4927	938.8459	1009.961	1120.543	1181.004			
2007	902.4286	936.7442	1008.17	1116.539	1177.31			

Figure 1.1: Dropout rate over time, weighted by enrollment (using 1996 25<sup>th</sup>/75<sup>th</sup> percentile groupings)

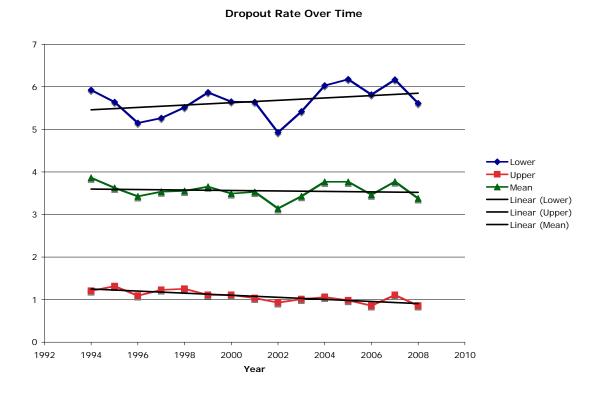


Figure 1.2: Percentage of high school seniors attending college in MA, weighted by enrollment

#### **Senior Plans Over Time**

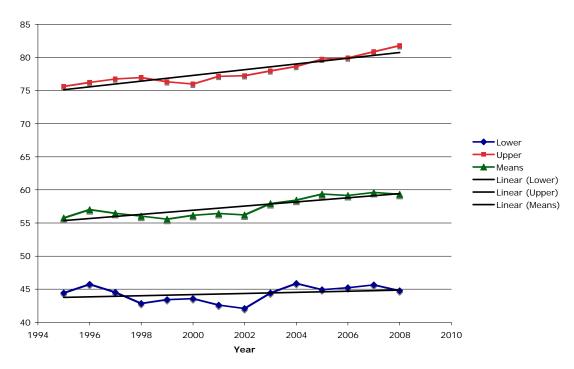
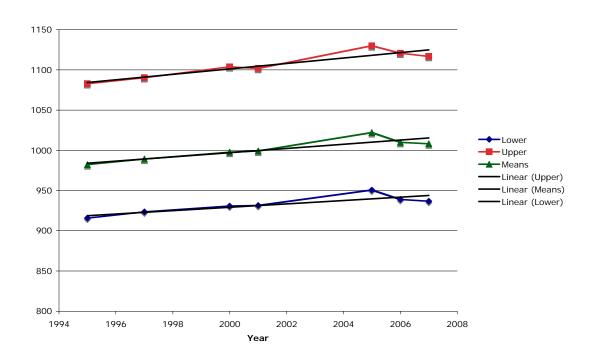


Figure 1.3: Massachusetts SAT Results (weighted by enrollment)

#### Mean SAT Score Over Time



\*Note: the above graphs use national data from the NCES, CollegeBoard and the BLS rather than the MADOE, and thus includes vocational and charter schools. Additionally, NAEP data from MA in 2002 was omitted in the national report.

Table 1.3: Time trend regression results (1996 25/75 groupings)

	(1)	(2)	(3)	
VARIABLES	dropout_rate	sr_plans	sat	
year	-0.018	0.420**	2.638**	
	(0.012)	(0.080)	(0.532)	
lower	-92.193*	627.000*	1,032.476	
	(37.672)	(243.647)	(1,610.896)	
yearlower	0.048*	-0.325**	-0.577	
	(0.019)	(0.122)	(0.805)	
Observations	3353	3133	1570	
Adj R-squared	0.391	0.427	0.461	
SER	2.321	13.52	66.62	
Standard errors in parentheses				
** p<0.01, * p<	0.05			

Table 1.4a: Regression with binary variable indicating post-critical year (1996 25/75 groupings)

	(1)	(2)	(3)		
VARIABLES	dropout_rate	sr_plans	sat		
year	-0.004	0.490**	2.606		
	(0.028)	(0.167)	(1.463)		
aftercriticalyear	0.040	-2.644	4.310		
	(0.278)	(1.706)	(14.181)		
Observations	1838	1716	859		
Adj R-squared	-0.001	0.004	0.012		
SER	3.305	19.75	104.6		
Standard errors in parentheses					
** p<0.01, * p<0	0.05				

Table 1.4b: Regression with binary variable indicating post-critical year (2000 25/75 groupings)

	(1)	(2)	(3)
VARIABLES	dropout_rate	sr_plans	sat
year	0.023	0.404	2.733
	(0.038)	(0.244)	(1.746)
aftercriticalyear	-0.287	-0.468	2.678

	(0.326)	(2.003)	(15.067)			
Observations	1718	1604	804			
Adj R-squared	-0.001	0.004	0.011			
SER	3.373	20.30	107.6			
Standard errors in parentheses						
** p<0.01, * p<0.05						

Table 1.5: Means and standard deviations for covariates (weighted by enrollment)

Variable	Mean	Standard Deviation
Percent Low Income	26.03209	24.16897
Percent Special Education	16.39057	2.961837
Enrollment	2.886367	4.506382
Per Pupil Expenditures	2.045017	.3133035

Table 1.6: Covariates, By Year

Variable	Observations	Mean	Standard Deviation	Minimum	Maximum
1994					
Percent Low Income	223	15.13453	13.73779	0.9	72.2
Percent Special Education	223	16.57442	2.972412	8.529411	26.27583
Enrollment	223	0.9301076	1.335044	0.105	17.97
Per Pupil Expenditures	223	1.629864	.1966605	1.289783	2.309362
1995					
Percent Low Income	223	15.73094	14.19968	0.8	73.9
Percent Special Education	223	16.22646	2.961399	9.5	26.7
Enrollment	223	0.939565	1.262084	0.111	16.666
Per Pupil Expenditures	223	1.659971	.1820761	1.356093	2.305281
1996					
Percent Low Income	223	15.67758	14.51515	0	82.7
Percent Special Education	223	16.57418	2.972884	10.5015	25.43728
Enrollment	223	0.9611704	1.295243	0.129	17.119
Per Pupil Expenditures	223	1.703099	.1736956	1.352738	2.435979
1997					
Percent Low Income	223	15.59059	14.34022	1.1	75.7
Percent Special Education	223	16.0861	3.019611	9.1	24.7
Enrollment	223	0.9831435	1.315016	0.108	17.193
Per Pupil Expenditures	223	1.749966	.1669192	1.427676	2.425776
1998					
Percent Low Income	223	15.39596	14.40323	0	72.6
Percent Special Education	223	16.61573	3.346155	10.81425	26.32175
Enrollment	223	1.006457	1.346315	0.133	17.633
Per Pupil Expenditures	223	1.802185	.1617133	1.479557	2.380841
1999					

Percent Low Income	223	15.25964	15.08723	0.5	75.1
Percent Special Education	223	17.11805	3.79642	9.971098	29.12621
Enrollment	223	1030242	1.349764	0.115	17.215
Per Pupil Expenditures	223	1.852005	.1529178	1.523008	2.439648
2000	J.			•	
Percent Low Income	224	15.05759	15.26844	0.3	82.8
Percent Special Education	224	15.94789	3.857033	0	26.41657
Enrollment	224	1.057129	1.379687	0.118	17.614
Per Pupil Expenditures	224	1.924107	.1543568	1.619784	2.546315
2001	Į.	<u>'</u>			
Percent Low Income	225	14.66089	15.40683	0	81.7
Percent Special Education	225	15.72355	3.441502	0	26.89946
Enrollment	225	1.081258	1.400205	0.114	17.893
Per Pupil Expenditures	225	1.979907	.1601699	1.704748	2.602986
2002	Į.	<u>'</u>			
Percent Low Income	217	14.77281	15.76545	0	79.9
Percent Special Education	217	14.78621	3.098354	7.731959	27.02703
Enrollment	217	1.106138	1.433026	0.109	18.12
Per Pupil Expenditures	217	2.034481	.1674492	1.763188	2.741549
2003	Į.	<u>'</u>			
Percent Low Income	222	15.43333	16.10488	0	80
Percent Special Education	222	14.62274	3.102783	1.508722	24.94382
Enrollment	223	1.120798	1.445256	0.111	18.355
Per Pupil Expenditures	223	3.072946	.1608851	1.829537	2.872491
2004	Į.	<u>'</u>			
Percent Low Income	225	16.43111	16.86483	0	82.7
Percent Special Education	225	14.95948	2.934691	7.108239	25.86873
Enrollment	225	1.147662	1.467256	0.101	18.702
Per Pupil Expenditures	225	2.099575	.1664023	1.797576	2.983154
2005	Į.	<u>'</u>			
Percent Low Income	226	17.08053	17.36324	0.6	84.6
Percent Special Education	226	15.85884	3.110823	7.81797	27.01613
Enrollment	226	1.159885	1.461799	0.094	18.509
Per Pupil Expenditures	226	2.1516	.166589	1.838166	3.017543
2006				•	
Percent Low Income	226	17.89735	17.51052	0.2	84
Percent Special Education	226	14.65992	2.983935	7.49736	27.11864
Enrollment	226	1.170872	1.476741	0.096	18.816
Per Pupil Expenditures	226	2.353919	.1691913	2.038603	3.123795
2007	l	l			
Percent Low Income	226	18.67655	18.07195	0.1	85.1
Percent Special Education	226	15.9677	3.063023	9.2	26.8
Enrollment	226	1.17458	1.46648	0.074	18.585
Per Pupil Expenditures	226	2.407762	.1700993	2.090561	3.222828

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Percent Low Income	226	19.28451	18.42819	0.1	86.8
Percent Special Education	226	16.20221	3.009739	3.6	27.6
Enrollment	226	1.162991	1.452526	0.07	18.414
Per Pupil Expenditures	226	2.458176	.1641244	2.109323	3.226342

#### Appendix 2: Changes in Performance Statistic Calculations

Since 1993, high school dropout rate has been calculated by the MADOE in the following manner:

Annual Dropout Rate in year 
$$t = \frac{\text{(Dropouts - Returned Dropouts)} = \text{Final Dropout Count}}{\text{Enrollment Grades 9 - 12 on October 1 in year t - 1}} \times 100$$

Note that the dropout rate adjusts for those who return to school.

There have been minor adjustments to the dropout rate calculation that have biased dropout rates in 2002, 2006, 2007, and 2008.

- In 2002, summer dropouts were omitted from the model, lowering the overall dropout rate (this was fixed in 2003).
- In 2005-6, the MADOE started working with the GED testing service, an exam which
  provides an equivalency for a high school diploma. Now, individuals who receive GED's
  are no longer considered dropouts (lowering dropout rates).
- In 2006-7, the MADOE began to consider students who claim to be transferring districts but never reenroll as dropouts (raising rates).

Though these changes do bias results, all regressions were relative and thus affected both high and low achieving districts equally. This is one reason why year dummies were included in the model to pick up year-to-year variations in the dropout rates.

Furthermore, dropout rate regressions were run omitting these years. Results were almost identical to those cited in the report. The only notable differences were in the fixed effects models: both 1996 models had significant yearly interaction terms, and the 2000 10/90 mean model had a significant positive coefficient. Again, however, these effects disappeared when districts trends were included, and thus the conclusions in the paper remain the same.

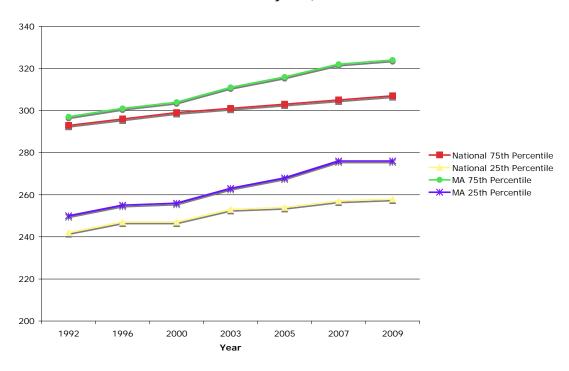
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Additionally, the SAT changed format, which reflected in the results reported for 2006. Specifically, the verbal section no longer contained analogies and antonyms but more sentence completions and reading comprehension questions. However, as scores are still scaled according to a normal distribution, there should have been no confounding effect of the new exam.

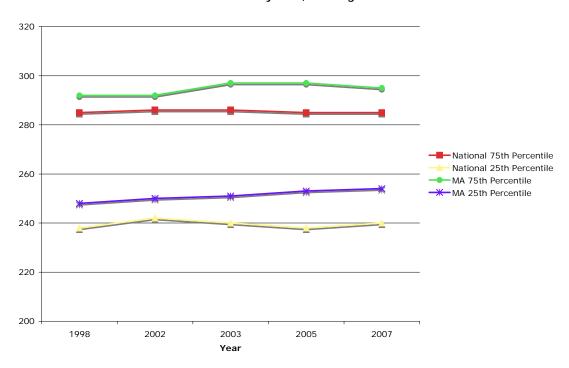
# Appendix 3: Regression Results

Figures 3.1a & 3.1b:  $8^{th}$  Grade Math and Reading NAEP Exam Over Time,  $25^{th}$  and  $75^{th}$  Percentiles

#### 8th Grade NAEP by Year, Math Exam



#### 8th Grade NAEP by Year, Reading Exam



\*Note that the X axis is not to scale in the above two figures Figure 3.2: Dropout rates around New England

#### **New England High School Dropout Rates**

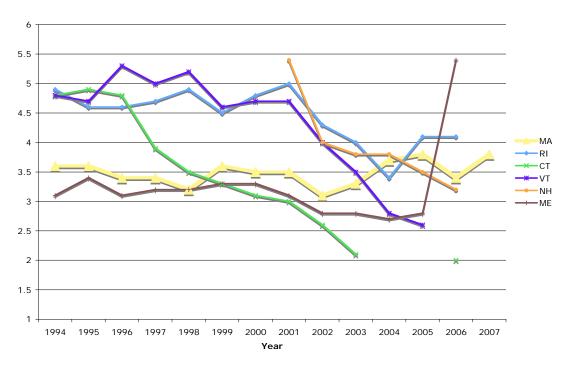


Figure 3.3: National dropout rate comparison

#### **High School Dropout Rate**

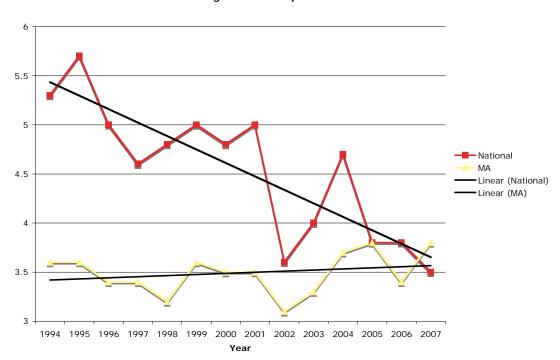


Figure 3.4: Percentage of high school seniors attending college over time

Percent of High School Graduates Attending College (2 Year or 4 Year)

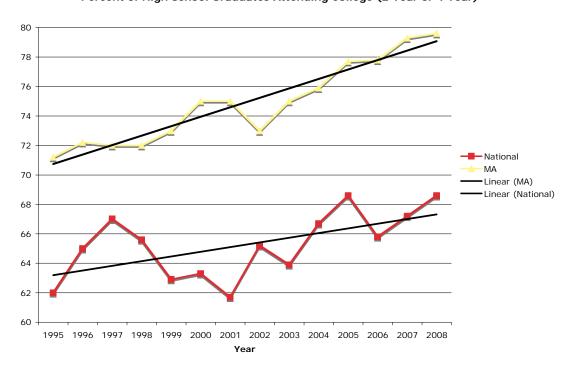
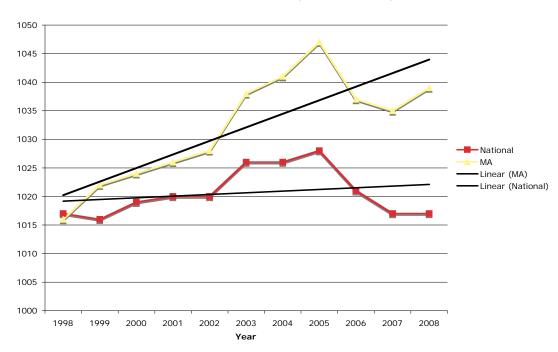


Figure 3.5: Mean SAT Scores Over Time

#### Combined Mean SAT Score (Math and Verbal)



Tables 3.1 a-d: Long term model (1)

1996, 25/75	T	1	
	(1)	(2)	(3)
VARIABLES	dropout_rate	sr_plans	sat
y1994lower	0.798		
	(0.452)		
y1995lower	0.319	3.215	1.362
	(0.449)	(2.204)	(11.274)
y1996lower	0.068	3.191	
	(0.445)	(2.185)	
y1997lower	-0.030	1.823	1.580
	(0.443)	(2.175)	(11.104)
y1998lower	0.218	0.057	
	(0.440)	(2.155)	
y1999lower	0.581	1.978	
	(0.436)	(2.140)	
y2000lower	0.373	2.219	-3.866
	(0.432)	(2.120)	(10.813)
y2001lower	0.395	0.176	0.067
	(0.428)	(2.102)	(10.717)
y2002lower	-0.302	-0.297	
	(0.428)	(2.101)	
y2003lower	-0.099	2.984	
	(0.425)	(2.088)	
y2004lower	0.413	3.528	
	(0.419)	(2.058)	
y2005lower	0.568	1.619	1.772
	(0.417)	(2.048)	(10.436)
y2006lower	0.359	1.288	-3.035
	(0.416)	(2.041)	(10.429)
y2007lower	0.396	1.166	
	(0.415)	(2.039)	
percent_low_income	0.094**	-0.488**	-2.535**
	(0.003)	(0.013)	(0.094)
percent_special_ed	-0.005	-0.534**	0.699
	(0.015)	(0.076)	(0.538)
enrollment	0.069**	0.274**	-1.891**
	(0.011)	(0.055)	(0.390)
ppexpend	-2.497**	23.451**	112.466**
	(0.270)	(1.379)	(9.791)
Observations	1837	1715	859
Adj R-squared	0.755	0.837	0.850

SER	1.636	8.000	40.75
Yearly variable term F test p-value	.0106*	<.0001**	.0001**
Interaction term F test p-value	.5990	.7408	.9977
Covariates F test p-value	<.0001**	<.0001**	<.0001**
Standard errors in parentheses ** p<0.01, * p<0.05			

1770, 10/70	(1)	(2)	(3)
VARIABLES	dropout rate	sr plans	sat
y1994lower	1.711		
	(0.921)		
y1995lower	1.247	-0.498	6.906
	(0.911)	(3.196)	(16.381)
y1996lower	0.078	-0.955	
	(0.900)	(3.158)	
y1997lower	0.339	-1.983	11.987
	(0.892)	(3.130)	(15.954)
y1998lower	0.817	-3.630	
	(0.882)	(3.094)	
y1999lower	1.096	-2.088	
	(0.872)	(3.056)	
y2000lower	0.822	-1.133	-1.063
	(0.863)	(3.026)	(15.359)
y2001lower	0.660	-2.902	6.926
	(0.854)	(2.996)	(15.199)
y2002lower	-0.301	-3.737	
	(0.854)	(2.996)	
y2003lower	-0.063	-0.367	
	(0.854)	(2.994)	
y2004lower	0.412	3.013	
	(0.833)	(2.921)	
y2005lower	0.728	-0.480	6.711
	(0.828)	(2.905)	(14.702)
y2006lower	0.569	-0.223	-1.895
	(0.825)	(2.893)	(14.630)
y2007lower	0.665	0.641	
	(0.824)	(2.889)	
percent_low_income	0.095**	-0.461**	-2.010**
	(0.007)	(0.024)	(0.169)
percent_special_ed	0.010	-0.781**	3.877**
	(0.030)	(0.108)	(0.757)

enrollment	0.043*	0.505**	-2.399**		
	(0.019)	(0.068)	(0.477)		
ppexpend	-1.288	8.225**	66.773**		
	(0.699)	(2.534)	(17.989)		
Observations	700	653	329		
Adj R-squared	0.730	0.910	0.931		
SER	1.881	6.562	33.24		
Yearly variable term F test p-value	1.00	.9574	.3968		
Interaction term F test p-value	.8100	.7802	.9722		
Covariates F test p-value	<.0001**	<.0001**	<.0001**		
Standard errors in parentheses					
** p<0.01, * p<0.05					

	(1)	(2)	(3)
VARIABLES	dropout_rate	sr_plans	sat
y1994lower	0.792		
	(0.482)		
y1995lower	0.544	5.873**	6.840
	(0.478)	(2.155)	(11.807)
y1996lower	0.040	5.172*	
	(0.474)	(2.134)	
y1997lower	-0.026	3.724	7.312
	(0.471)	(2.123)	(11.607)
y1998lower	0.250	2.617	
	(0.469)	(2.104)	
y1999lower	0.642	3.697	
	(0.463)	(2.087)	
y2000lower	0.450	3.211	-0.437
	(0.459)	(2.068)	(11.286)
y2001lower	0.518	1.346	4.665
	(0.455)	(2.049)	(11.183)
y2002lower	-0.382	0.333	
	(0.455)	(2.051)	
y2003lower	-0.117	4.408*	
	(0.452)	(2.035)	
y2004lower	0.223	4.178*	
	(0.445)	(2.004)	
y2005lower	0.523	2.354	5.491
	(0.442)	(1.991)	(10.868)

y2006lower	0.517	2.160	0.555
	(0.440)	(1.983)	(10.795)
y2007lower	0.394	2.003	
	(0.439)	(1.979)	
percent_low_income	0.087**	-0.415**	-2.528**
	(0.003)	(0.014)	(0.108)
percent_special_ed	-0.026	-0.647**	0.586
	(0.016)	(0.074)	(0.569)
enrollment	0.073**	0.238**	-2.080**
	(0.011)	(0.053)	(0.404)
ppexpend	-2.044**	22.719**	117.684**
	(0.294)	(1.369)	(10.432)
Observations	1717	1603	804
Adj R-squared	0.751	0.862	0.856
SER	1.684	7.546	41.10
Yearly variable term F test p-value	.2819	<.0001**	<.0001**
Interaction term F test p-value	.5085	.2122	.9860
Covariates F test p-value	<.0001**	<.0001**	<.0001**
Standard errors in parentheses ** p<0.01, * p<0.05			

	(1)	(2)	(3)
VARIABLES	dropout_rate	sr_plans	sat
y1994lower	1.138		
	(0.981)		
y1995lower	0.766	5.400	-3.255
	(0.970)	(3.351)	(18.310)
y1996lower	-0.031	3.267	
	(0.958)	(3.309)	
y1997lower	-0.036	1.736	3.227
	(0.949)	(3.278)	(17.858)
y1998lower	0.467	0.186	
	(0.950)	(3.248)	
y1999lower	1.159	2.095	
	(0.930)	(3.211)	
y2000lower	0.731	0.489	-8.913
	(0.919)	(3.176)	(17.272)
y2001lower	0.680	-1.157	0.130
	(0.908)	(3.137)	(17.050)

			1
y2002lower	-0.498	-0.837	
	(0.908)	(3.137)	
y2003lower	-0.101	2.073	
	(0.906)	(3.130)	
y2004lower	0.264	4.505	
	(0.882)	(3.046)	
y2005lower	0.645	0.852	6.963
	(0.875)	(3.022)	(16.394)
y2006lower	0.699	-0.549	-0.458
	(0.870)	(3.004)	(16.292)
y2007lower	0.477	-0.479	
	(0.867)	(2.994)	
percent low income	0.089**	-0.402**	-2.520**
	(0.007)	(0.024)	(0.183)
percent_special_ed	-0.030	-0.590**	3.266**
	(0.031)	(0.110)	(0.847)
enrollment	0.074**	0.234**	-1.886**
	(0.017)	(0.063)	(0.473)
ppexpend	-2.162**	21.437**	56.232**
	(0.573)	(2.034)	(15.378)
Observations	684	639	322
Adj R-squared	0.710	0.903	0.907
SER	1.928	6.628	35.93
Yearly variable term F test p-value	.9948	.1105	.6113
Interaction term F test p-value	.9420	.7264	.9873
Covariates F test p-value	<.0001**	<.0001**	<.0001**
Standard errors in parentheses			

<sup>\*\*</sup> p<0.01, \* p<0.05

Tables 3.2a-d: Fixed Effects (2)

# 1996 25/75

1996 25/75	1	1 .= :	
	(1)	(2)	(3)
VARIABLES	dropout_rate	sr_plans	sat
y1994lower_m	0.001		
	(0.336)		
y1995lower_m	0.290	-5.016**	-8.267
	(0.331)	(1.525)	(6.044)
y1996lower_m	0.392	-5.111**	
	(0.329)	(1.512)	
y1997lower_m	0.532	-3.132*	-3.837
	(0.328)	(1.510)	(5.920)
y1998lower m	0.255	-2.914	,
_	(0.328)	(1.505)	
y1999lower m	0.125	-4.822**	
<u>-</u>	(0.326)	(1.496)	
v2000lower m	0.237	-6.261**	-2.137
_	(0.325)	(1.493)	(5.772)
y2001lower m	0.134	-2.974*	-5.277
<u> </u>	(0.324)	(1.487)	(5.738)
y2002lower m	0.344	-2.169	(0.700)
- y = 0 0 = 10 11	(0.325)	(1.490)	
y2003lower m	-0.151	-4.735**	
y 2 0 0 3 10 W 21 _ 111	(0.324)	(1.486)	
y2004lower m	-0.533	-2.442	
July 200 He Wei_Hi	(0.319)	(1.462)	
y2005lower m	-0.506	-2.255	2.800
<u> </u>	(0.318)	(1.455)	(5.545)
y2006lower m	0.107	-3.128*	1.097
<u> </u>	(0.317)	(1.453)	(5.530)
y2007lower m	-0.008	-1.145	(3.330)
<u> </u>	(0.317)	(1.449)	
percent low income	0.032**	-0.162**	-0.788**
percent_iow_income	(0.011)	(0.052)	(0.280)
percent_special_ed	-0.026	-0.150*	0.089
percent_special_eu			
anrallmant	(0.016)	(0.076)	(0.397) 7.372
enrollment			
nnovnond	(0.189)	(0.941)	(4.742)
ppexpend	-0.176		
	(0.491)		
01	1027	1715	0.50
Observations	1837	1715	859
Adj R-squared	-0.039	-0.009	0.178

SER	1.241	5.677	21.58
Yearly variable term F test p-value	.9792	.0215	<.0001**
Interaction term F test p-value	.0512	.0027**	.5818
Covariates F test p-value	.0152*	.0033**	.0649
Standard errors in parentheses			
** p<0.01, * p<0.05			

1770, 10/70	(1)	(2)	(2)
	(1)	(2)	(3)
VARIABLES	dropout_rate	sr_plans	sat
y1994lower_m	1.151		
	(0.706)		
y1995lower_m	1.318	-5.540*	-15.463
	(0.681)	(2.386)	(10.877)
y1996lower_m	2.295**	-4.566*	
	(0.661)	(2.306)	
y1997lower m	2.002**	-2.827	-13.039
_	(0.656)	(2.288)	(10.087)
y1998lower_m	0.944	-2.632	
_	(0.642)	(2.233)	
y1999lower m	1.099	-4.454*	
_	(0.630)	(2.184)	
y2000lower m	1.017	-6.360**	-14.260
_	(0.627)	(2.174)	(9.071)
y2001lower m	0.843	-4.398*	-22.393*
_	(0.621)	(2.149)	(8.919)
y2002lower m	0.972	-0.752	
_	(0.621)	(2.149)	
y2003lower m	0.420	-5.082*	
_	(0.625)	(2.161)	
y2004lower m	0.111	-4.588*	
	(0.607)	(2.099)	
y2005lower m	0.023	-2.058	-6.088
	(0.603)	(2.083)	(8.460)
y2006lower m	0.441	-3.984	0.338
	(0.601)	(2.076)	(8.380)
y2007lower m	0.109	-1.257	
_	(0.600)	(2.070)	
percent low income	-0.015	-0.173**	-0.273
	(0.018)	(0.066)	(0.377)
percent_special_ed	-0.074*	-0.307**	0.938
	1		_

	(0.030)	(0.108)	(0.618)	
enrollment	-0.569*	-0.833	-2.180	
	(0.264)	(1.001)	(5.362)	
ppexpend	-1.667			
	(1.057)			
Observations	700	653	329	
Adj R-squared	-0.032	-0.006	0.323	
SER	1.451	5.005	20.24	
Yearly variable term F test p-value	.9881	.6289	<.0001**	
Interaction term F test p-value	.0372*	.1219	.1778	
Covariates F test p-value	.0062**	.0022**	.3923	
Standard errors in parentheses				
** p<0.01, * p<0.05				

,	(1)	(2)	(3)
VARIABLES	dropout_rate	sr_plans	sat
y1994lower_m	0.045		
	(0.361)		
y1995lower_m	0.271	-6.213**	-7.749
	(0.352)	(1.649)	(6.621)
y1996lower_m	0.527	-5.325**	
	(0.348)	(1.626)	
y1997lower_m	0.479	-4.172*	-8.409
	(0.348)	(1.628)	(6.455)
y1998lower_m	0.267	-4.876**	
	(0.346)	(1.613)	
y1999lower_m	-0.145	-4.613**	
	(0.342)	(1.596)	
y2000lower_m	-0.064	-5.344**	-6.691
	(0.342)	(1.592)	(6.180)
y2001lower_m	-0.179	-4.592**	-13.844*
	(0.341)	(1.588)	(6.157)
y2002lower_m	0.148	-1.116	
	(0.340)	(1.582)	
y2003lower_m	-0.146	-5.975**	
	(0.340)	(1.584)	
y2004lower_m	-0.390	-2.491	
	(0.334)	(1.550)	
y2005lower_m	-0.588	-2.055	2.259
	(0.332)	(1.540)	(5.891)

y2006lower m	-0.225	-3.089*	-1.720
_	(0.331)	(1.535)	(5.844)
y2007lower_m	-0.057	-1.792	
	(0.330)	(1.533)	
percent_low_income	0.023	-0.170**	-0.658*
	(0.012)	(0.058)	(0.315)
percent_special_ed	-0.040*	-0.156*	0.416
	(0.016)	(0.076)	(0.404)
enrollment	-0.497*	-0.102	8.223
	(0.199)	(1.005)	(5.091)
ppexpend	0.013		
	(0.534)		
Observations	1717	1603	804
Adj R-squared	-0.045	-0.006	0.150
SER	1.251	5.801	22.12
Yearly variable term F test p-value	.8152	.0236*	<.0001**
Interaction term F test p-value	.0973	.0019**	.1823
Covariates F test p-value	.0056**	.0074**	.0529
Standard errors in parentheses ** p<0.01, * p<0.05			

	(1)	(2)	(3)
VARIABLES	dropout_rate	sr_plans	sat
y1994lower_m	0.621		
	(0.669)		
y1995lower_m	1.106	-8.201**	-4.711
	(0.643)	(2.264)	(9.505)
y1996lower_m	1.333*	-6.648**	
	(0.628)	(2.208)	
y1997lower_m	1.345*	-5.680*	-1.490
	(0.631)	(2.219)	(9.161)
y1998lower_m	0.688	-5.309*	
	(0.627)	(2.191)	
y1999lower_m	0.068	-5.679**	
	(0.613)	(2.149)	
y2000lower_m	0.229	-5.728**	-7.034
	(0.609)	(2.136)	(8.526)
y2001lower_m	0.236	-3.834	-15.825
	(0.609)	(2.137)	(8.542)

y2002lower_m	0.847	-1.184	
	(0.605)	(2.117)	
y2003lower_m	0.221	-4.163	
	(0.614)	(2.148)	
y2004lower m	-0.022	-3.459	
	(0.594)	(2.077)	
y2005lower_m	-0.329	-1.839	-0.210
	(0.588)	(2.053)	(8.090)
y2006lower_m	-0.160	-2.212	-0.717
	(0.586)	(2.045)	(8.033)
y2007lower_m	0.108	0.633	
	(0.585)	(2.039)	
percent_low_income	-0.012	-0.130	-0.429
	(0.019)	(0.068)	(0.379)
percent_special_ed	-0.085**	-0.184	1.585*
	(0.030)	(0.108)	(0.620)
enrollment	-0.420	0.466	0.328
	(0.252)	(0.966)	(5.065)
ppexpend	-0.945		
	(0.923)		
Observations	684	639	322
Adj R-squared	-0.052	0.039	0.302
SER	1.397	4.873	19.22
Yearly variable term F test p-value	.9279	.6979	<.0001**
Interaction term F test p-value	.1995	.0083**	.4769
Covariates F test p-value	.0058**	.1570	.0278*
Standard errors in parentheses			
** p<0.01, * p<0.05			

Tables 3.3a-d: District Trends (5)

1996, 25/75	1		
	(1)	(2)	(3)
VARIABLES	dropout_rate	sr_plans	sat
percent_low_income	0.040**	-0.139	-0.093
	(0.014)	(0.074)	(0.398)
percent_special_ed	-0.042*	0.048	0.653
	(0.018)	(0.091)	(0.461)
enrollment	0.310	1.232	5.644
	(0.385)	(2.046)	(12.243)
ppexpend	-0.152	5.257	7.645
	(0.641)	(3.282)	(18.184)
y1995lower m	0.283		
	(0.281)		
y1996lower_m	0.392	-0.368	
_	(0.273)	(1.341)	
y1997lower m	0.553*	1.233	2.228
	(0.267)	(1.303)	(4.626)
y1998lower m	0.260	1.244	
	(0.263)	(1.272)	
v1999lower m	0.143	-1.006	
_	(0.258)	(1.248)	
y2000lower m	0.252	-2.673*	1.957
_	(0.258)	(1.244)	(4.468)
y2001lower m	0.150	0.083	-2.321
_	(0.256)	(1.229)	(4.409)
y2002lower m	0.362	0.332	/
	(0.259)	(1.236)	
y2003lower m	-0.117	-2.822*	
	(0.259)	(1.239)	
y2004lower m	-0.499	-0.783	
	(0.261)	(1.242)	
y2005lower m	-0.489	-0.914	3.831
	(0.266)	(1.265)	(4.591)
y2006lower m	0.119	-2.137	1.014
_	(0.274)	(1.302)	(4.757)
y2007lower m	0.002	-0.547	, , ,
_	(0.282)	(1.342)	
	, ,	/	
Observations	1837	1715	859
Adj R-squared	0.123	0.073	0.343
SER	1.140	5.443	19.28
	Į		

Yearly variable term F test p-value	.9061	.2745	<.0001**						
Interaction term F test p-value	.0858	.0948	.8615						
Covariates F test p-value	.0062**	.1320	.6225						
Standard errors in parentheses	Standard errors in parentheses								
** p<0.01, * p<0.05									

	(1)	(2)	(3)
VARIABLES	dropout_rate	sr_plans	sat
percent_low_income	0.024	-0.181*	0.112
	(0.022)	(0.084)	(0.502)
percent_special_ed	-0.142**	-0.053	0.991
	(0.033)	(0.125)	(0.747)
enrollment	0.269	0.574	-7.801
	(0.533)	(2.136)	(15.399)
ppexpend	0.116	2.863	-0.424
	(1.293)	(4.766)	(30.100)
y1995lower_m	0.288		
	(0.529)		
y1996lower_m	1.433**	0.586	
	(0.515)	(1.846)	
y1997lower_m	1.207*	2.021	-0.223
	(0.503)	(1.800)	(7.387)
y1998lower_m	0.234	2.089	
	(0.501)	(1.784)	
y1999lower_m	0.476	0.076	
	(0.494)	(1.756)	
y2000lower_m	0.461	-2.104	-4.780
	(0.499)	(1.772)	(7.489)
y2001lower_m	0.414	-0.831	-14.304
	(0.492)	(1.735)	(7.270)
y2002lower_m	0.623	2.063	
	(0.491)	(1.721)	
y2003lower_m	0.108	-2.637	
	(0.494)	(1.733)	
y2004lower_m	-0.088	-2.619	
	(0.492)	(1.724)	
y2005lower_m	-0.157	-0.393	-4.005
	(0.502)	(1.753)	(7.289)
y2006lower_m	0.358	-2.708	1.729
	(0.517)	(1.808)	(7.541)
y2007lower_m	0.048	-0.409	
	(0.530)	(1.855)	

Observations	700	653	329
Adj R-squared	0.144	0.141	0.411
SER	1.321	4.626	18.89
Yearly variable term F test p-value	.9943	.7694	.0140*
Interaction term F test p-value	.3496	.1884	.3875
Covariates F test p-value	.0006**	.2599	.7330
Standard errors in parentheses			
** p<0.01, * p<0.05			

	(1)	(2)	(3)
VARIABLES	dropout_rate	sr_plans	sat
percent_low_income	0.044**	-0.169*	0.119
	(0.015)	(0.078)	(0.411)
percent_special_ed	-0.055**	0.010	0.723
	(0.019)	(0.096)	(0.496)
enrollment	-0.305	-0.630	1.239
	(0.412)	(2.236)	(13.794)
ppexpend	-0.185	1.768	-25.800
	(0.648)	(3.294)	(17.915)
y1995lower_m	0.233		
	(0.297)		
y1996lower_m	0.478	0.502	
	(0.289)	(1.433)	
y1997lower_m	0.429	1.142	-2.903
	(0.281)	(1.392)	(4.980)
y1998lower_m	0.198	0.130	
	(0.278)	(1.365)	
y1999lower_m	-0.203	-0.018	
	(0.274)	(1.344)	
y2000lower_m	-0.128	-1.307	-3.678
	(0.273)	(1.331)	(4.834)
y2001lower_m	-0.248	-1.073	-11.811*
	(0.271)	(1.319)	(4.781)
y2002lower_m	0.097	1.835	
	(0.273)	(1.319)	
y2003lower_m	-0.181	-3.634**	
	(0.275)	(1.328)	
y2004lower_m	-0.410	-0.588	
	(0.275)	(1.327)	

y2005lower_m	-0.602*	-0.599	3.323
	(0.281)	(1.353)	(4.960)
y2006lower_m	-0.240	-2.084	-1.425
	(0.289)	(1.390)	(5.105)
y2007lower_m	-0.069	-1.223	
	(0.297)	(1.434)	
Observations	1717	1603	804
Adj R-squared	0.095	0.055	0.298
SER	1.163	5.623	20.11
Yearly variable term F test p-value	.6583	.2972	.0007**
Interaction term F test p-value	.2187	.1249	.1348
Covariates F test p-value	.0012**	.2544	.4087
Standard errors in parentheses			
** p<0.01, * p<0.05			

	(1)	(2)	(3)
VARIABLES	dropout_rate	sr_plans	sat
percent_low_income	0.031	-0.169*	0.263
	(0.020)	(0.080)	(0.436)
percent_special_ed	-0.157**	-0.038	1.524*
	(0.034)	(0.128)	(0.769)
enrollment	0.017	0.883	-4.954
	(0.511)	(2.078)	(14.338)
ppexpend	-0.476	2.790	-21.734
	(1.116)	(4.194)	(23.176)
y1995lower_m	0.575		
	(0.515)		
y1996lower_m	0.876	0.973	
	(0.504)	(1.832)	
y1997lower_m	0.918	1.312	1.599
	(0.489)	(1.780)	(6.864)
y1998lower_m	0.216	1.288	
	(0.489)	(1.758)	
y1999lower_m	-0.327	0.313	
	(0.481)	(1.736)	
y2000lower_m	-0.129	-0.343	-5.022
	(0.479)	(1.725)	(6.802)
y2001lower_m	-0.097	0.878	-14.805*
	(0.476)	(1.712)	(6.727)

y2002lower_m	0.622	2.686	
	(0.476)	(1.696)	
y2003lower_m	-0.002	-0.873	
	(0.483)	(1.728)	
y2004lower_m	-0.192	-0.793	
	(0.479)	(1.710)	
y2005lower_m	-0.440	0.185	0.252
-	(0.488)	(1.735)	(6.811)
y2006lower_m	-0.262	-0.746	-0.278
-	(0.503)	(1.786)	(7.003)
y2007lower_m	0.001	1.483	
	(0.516)	(1.834)	
Observations	684	639	322
Adj R-squared	0.126	0.169	0.431
SER	1.274	4.531	17.35
Yearly variable term F test p-value	.8040	.8849	.0152*
Interaction term F test p-value	.4683	.8525	.2446
Covariates F test p-value	.0001**	.2894	.3178
-			
Standard errors in parentheses ** p<0.01, * p<0.05			

#### Tables 3.4a-d: Mean Model (2, 4, 6)

*NOTE:* The first three regressions are long term models; the fourth through sixth regressions are fixed effects models; and the final three are district trends models. Additionally, post\_p75m represents LOWER • AFTERCRITICALYEAR, noted in the methodology.

1996, 25/75

1770, 23/73	(1)	(2)	(2)	(4)	(5)	(6)	(7)	(0)	(0)
TADIADI EG	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
VARIABLES	dropout_rate	sr_plans	sat	dropout_rate	sr_plans	sat	dropout_rate	sr_plans	sat
percent_low_income	0.094**	-0.487**	-2.534**	0.038**	-0.231**	-0.896**	0.041**	-0.146*	-0.091
	(0.003)	(0.013)	(0.093)	(0.010)	(0.049)	(0.262)	(0.014)	(0.074)	(0.394)
percent_special_ed	-0.004	-0.532**	0.694	-0.027	-0.131	0.124	-0.043*	0.052	0.654
	(0.015)	(0.076)	(0.536)	(0.016)	(0.076)	(0.396)	(0.018)	(0.091)	(0.459)
enrollment	0.070**	0.276**	-1.893**	-0.355	-0.054	7.833	0.315	1.510	4.942
	(0.011)	(0.054)	(0.388)	(0.188)	(0.939)	(4.698)	(0.383)	(2.033)	(12.093)
ppexpend	-2.517**	23.336**	112.483**	-0.260	-1.072	-1.089	-0.467	5.079	7.230
	(0.269)	(1.371)	(9.732)	(0.483)	(2.417)	(13.012)	(0.632)	(3.241)	(18.007)
post p75m	-0.016	-1.380	-2.440	0.290*	-1.133	-4.725	0.076	0.812	1.838
	(0.192)	(1.050)	(6.838)	(0.141)	(0.710)	(3.593)	(0.193)	(0.938)	(5.339)
Observations	1837	1715	859	1837	1715	859	1837	1715	859
Adj R-squared	0.755	0.837	0.851	-0.043	-0.020	0.180	0.118	0.068	0.346
SER	1.636	7.990	40.64	1.243	5.708	21.55	1.143	5.456	19.25
Yearly variable term	<.0001**	<.0001**	<.0001**	.0004**	.0027**	<.0001**	.0008**	.4439	<.0001**
F test p-value									
Covariates F test p-	<.0001**	<.0001**	<.0001**	.0011**	<.0001**	.0107*	.0032**	.1084	.6293
value									
1 11110									
	1			1					<u> </u>

Standard errors in parentheses

<sup>\*\*</sup> p<0.01, \* p<0.05

1996, 10/90

	,				,				
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
VARIABLES	dropout_rate	sr_plans	sat	dropout_rate	sr_plans	sat	dropout_rate	sr_plans	sat
percent_low_income	0.094**	-0.455**	-2.012**	0.003	-0.238**	-0.714*	0.024	-0.184*	0.093
	(0.007)	(0.024)	(0.167)	(0.016)	(0.058)	(0.341)	(0.022)	(0.084)	(0.498)
percent_special_ed	0.014	-0.777**	3.853**	-0.070*	-0.305**	0.798	-0.141**	-0.032	0.905
	(0.030)	(0.107)	(0.751)	(0.029)	(0.107)	(0.619)	(0.033)	(0.124)	(0.741)
enrollment	0.045*	0.493**	-2.389**	-0.610*	-0.586	-1.239	0.241	1.219	-6.839
	(0.018)	(0.067)	(0.471)	(0.263)	(1.001)	(5.373)	(0.528)	(2.113)	(15.132)
ppexpend	-1.415*	8.520**	66.553**	-1.615	-1.750	-34.071	-0.881	2.671	0.626
	(0.689)	(2.508)	(17.756)	(1.002)	(3.720)	(22.158)	(1.247)	(4.655)	(29.100)
post_p75m	-0.327	0.198	-7.351	1.019**	-0.465	-0.726	0.420	0.471	14.921
	(0.396)	(1.534)	(9.944)	(0.313)	(1.152)	(6.677)	(0.374)	(1.344)	(8.898)
Observations	700	653	329	700	653	329	700	653	329
Adj R-squared	0.732	0.910	0.932	-0.034	-0.018	0.313	0.143	0.133	0.415
SER	1.875	6.546	33.02	1.452	5.034	20.39	1.323	4.647	18.82
Yearly variable term	.1103	.0008**	.0004**	.0230*	.1494	<.0001**	.0321*	.3821	.0062**
F test p-value									
Covariates F test p-	<.0001**	<.0001**	<.0001**	.0092**	<.0001**	.0584	.0005**	.2366	.7900
value									
~									

Standard errors in parentheses
\*\* p<0.01, \* p<0.05

2000, 25/75

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
VARIABLES	dropout_rate	sr_plans	sat	dropout_rate	sr_plans	sat	dropout_rate	sr_plans	sat
percent_low_income	0.087**	-0.415**	-2.531**	0.024*	-0.225**	-0.920**	0.043**	-0.192*	-0.023
	(0.003)	(0.014)	(0.107)	(0.011)	(0.055)	(0.299)	(0.015)	(0.077)	(0.407)
percent_special_ed	-0.025	-0.652**	0.578	-0.039*	-0.158*	0.472	-0.052**	0.006	0.808
	(0.016)	(0.074)	(0.567)	(0.016)	(0.076)	(0.405)	(0.019)	(0.096)	(0.496)
enrollment	0.073**	0.244**	-2.059**	-0.474*	0.268	9.771	-0.146	-0.155	7.547
	(0.011)	(0.053)	(0.402)	(0.197)	(0.997)	(5.056)	(0.404)	(2.185)	(13.382)
ppexpend	-2.041**	22.512**	116.951**	0.102	-1.594	-27.759*	-0.154	1.770	-18.015
	(0.292)	(1.363)	(10.362)	(0.513)	(2.573)	(13.862)	(0.636)	(3.255)	(17.631)
post_p75m	-0.167	-1.897*	-1.701	0.366**	-2.139**	-2.756	0.219	0.257	7.991
	(0.176)	(0.825)	(6.362)	(0.137)	(0.656)	(3.619)	(0.227)	(1.122)	(5.623)
Observations	1717	1603	804	1717	1603	804	1717	1603	804
Adj R-squared	0.751	0.862	0.856	-0.046	-0.013	0.146	0.093	0.051	0.295
SER	1.683	7.545	40.99	1.251	5.822	22.17	1.165	5.637	20.15
Yearly variable term	.1103	.0008**	<.0001**	.0065**	.0380*	<.0001**	.0078**	.2870	.0002**
F test p-value									
Covariates F test p-	<.0001**	<.0001**	<.0001**	.0058**	.0001**	.0021**	.0023**	.1482	.4291
value									
~									

Standard errors in parentheses
\*\* p<0.01, \* p<0.05

2000 10<sup>th</sup>/90th

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
VARIABLES	dropout_rate	sr_plans	sat	dropout_rate	sr_plans	sat	dropout_rate	sr_plans	sat
percent_low_income	0.089**	-0.403**	-2.521**	-0.004	-0.185**	-0.706*	0.028	-0.170*	0.151
	(0.007)	(0.024)	(0.181)	(0.017)	(0.064)	(0.353)	(0.020)	(0.078)	(0.431)
percent_special_ed	-0.028	-0.592**	3.231**	-0.075*	-0.202	1.540*	-0.147**	-0.035	1.586*
	(0.031)	(0.109)	(0.839)	(0.029)	(0.107)	(0.616)	(0.034)	(0.127)	(0.765)
enrollment	0.073**	0.241**	-1.875**	-0.396	0.712	1.715	0.231	1.125	2.498
	(0.017)	(0.062)	(0.468)	(0.249)	(0.951)	(5.006)	(0.494)	(1.977)	(13.510)
ppexpend	-2.168**	21.127**	56.074**	-0.484	-0.515	-35.034	-0.499	1.702	-7.833
	(0.565)	(2.016)	(15.200)	(0.856)	(3.207)	(17.939)	(1.056)	(3.996)	(22.003)
post_p75m	-0.320	-1.533	4.915	0.555*	-3.692**	1.381	-0.133	-0.643	11.761
	(0.357)	(1.283)	(9.817)	(0.252)	(0.895)	(5.153)	(0.396)	(1.426)	(7.667)
Observations	684	639	322	684	639	322	684	639	322
Adj R-squared	0.713	0.904	0.908	-0.053	0.039	0.301	0.125	0.175	0.430
SER	1.918	6.608	35.67	1.398	4.872	19.24	1.275	4.514	17.36
Yearly variable term	.0183*	<.0001**	.0005**	.1447	.0022**	<.0001**	.0279*	.0748	.0166*
F test p-value									
Covariates F test p-	<.0001**	<.0001**	<.0001**	.0276*	.0134*	.0089**	.0003**	.2670	.3525
value									

Standard errors in parentheses
\*\* p<0.01, \* p<0.05

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