

# **8<sup>th</sup> GOVERNORS' FORUM**

**Under the theme:**

**“LAYING THE FOUNDATION FOR A STRONG, VIBRANT AND PEACEFUL  
POST-REFERENDUM SOUTHERN SUDAN”**

**26<sup>th</sup> – 30<sup>th</sup> October 2010**

## **SUMMARY OF KEY ISSUES, RECOMMENDATIONS AND RESOLUTIONS**

### **Preamble:**

We, the Governors of the ten Southern Sudan states, together with the GoSS Presidential Advisors, GoSS and State Ministers, Ministers of the National Government, representatives of national Southern Sudan and states Legislative Assemblies, Chairpersons of GoSS Commissions and Heads of Independent Institutions, and Development Partners, held the 8<sup>th</sup> Governors' Forum at the Southern Sudan Legislative Assembly in Juba, Capital of Southern Sudan, from the 26<sup>th</sup> to the 30<sup>th</sup> of October, 2010; and

After deliberating on various key issues pertaining to States' performance reports, public service reforms, good governance, security, service delivery, food security, infrastructure, development, economy and finance, the referendum, sustainable use of natural resources, management of the environment, and the role of development partners;

Resolved to adopt the following recommendations and resolutions:

# 1 – Governance

KEY ISSUE	ACTION REQUIRED	INSTITUTION RESPONSIBLE	PROGRESS
1.1 Low capacity of public service personnel	1.1.1 Invest in the human resource base at all levels of government	MHRD	
	1.1.2 Hire only qualified personnel/ lay off under-qualified staff (see Resolution Four)	MoLPS	
1.2 Challenges facing the decentralised system	1.2.1 Operationalization of the decentralization policy	OoP/ LGB/ MoLACD/ States	
	1.2.2 Fully implement the Local Government Act <ul style="list-style-type: none"> <li>• County Commissioners should be elected</li> </ul>	MoF&EP/ States	
	1.2.3 Ensure funding at state level for newly created ministries	GoSS/States	
	1.2.4 Observe principles of decentralization to prevent abuse of power		
	1.2.5 Develop legal mechanisms to implement provisions of the Constitution relating to decentralization of the services of the Legal Counsels and Public Attorneys	MoLACD/ States	
	1.2.6 Develop legal mechanisms to implement provisions of the Constitution pertaining to State Judiciary	JOSS/ States	

	1.2.7	GoSS to avail to the states policies and plans of the GoSS ministries and institutions		
1.3 Communication between GoSS and the states	1.3.1	Work towards improving the flow of information between different levels of government	GoSS and States	
1.4 Creation of new counties	1.4.1	New counties to be created in accordance with the Local Government Act	OoP/ LGB	
1.5 Corruption	1.5.1	Ensure transparency and accountability by strengthening the Anti-Corruption Commission	GoSS/ SSACC	
	1.5.2	Increase the budget of the Commission	MoF&EP	
	1.5.3	Sensitise the public on the provisions of the Anti-Corruption Strategy	States/SSACC	
	1.5.4	Start prosecuting cases of corruption	MoLACD	
1.6 Inclusiveness of the Governors' Forum	1.6.1	Include State Assembly Speakers and their deputies in the 9 <sup>th</sup> Governors' Forum	OoP	

## 2 – Security and Rule of Law

KEY ISSUE	ACTION REQUIRED	INSTITUTION RESPONSIBLE	PROGRESS
2.1 Internal and external sources of insecurity	2.1.1 Demarcate county and state boundaries	GoSS/ States/ LGB	
	2.1.2 Take measures to combat insecurity caused by cattle rustling	States/ MIA	
	2.1.3 Adopt measures to tackle juvenile delinquency and youth unemployment	MoGC&SW/ MYS/ States	
	2.1.4 Continue disarmament of civilian population; disarmament shall be carried out simultaneously	SPLA/ MIA / States	
	2.1.5 Take measures to resolve and prevent cases of land grabbing	GoSS/ States	
	2.1.6 Take measures to deal with LRA and Ambororo threat	GoSS/ States	
	2.1.7 Urgently look into proposal from WES regarding the use of community guards against the LRA	MIA/ States	
	2.1.8 Investigate reported landings of unknown planes in the border areas of Western Equatoria and Western Bahr el Ghazal	Security Organs	
	2.1.9 Open more police stations in Juba town	CES/ MIA	

<p>2.2 Low capacity of rule of law organs at the state level</p>	<p>2.2.1 Ensure training and provision of adequate equipment (arms, communications and logistics) for organized forces</p> <p>2.2.2 Enhance capacity of State Legislative Assemblies to ensure that the assemblies perform their functions and duties effectively and efficiently</p> <p>2.2.3 Work towards clearing backlog of pending cases in some states and high number of remand prisoners</p>	<p>MIA</p> <p>MPA/ MoLACD</p> <p>MoLACD/ JOSS</p>	
<p>2.3 Parallel structures of law enforcement organs in Juba</p>	<p>2.3.1 Delineate the roles of the security organs in the capital city of Juba</p>	<p>CES/ MIA</p>	
<p>2.4 Security roads</p>	<p>2.4.1 Construction of security roads to be given top priority before the referendum</p>	<p>MoR&amp;T</p>	
<p>2.5 Preparedness for referendum</p>	<p>2.5.1 Provide armaments to state police ahead of referendum</p> <p>2.5.2 The security of Southerners in the North should be discussed and resolved by the Presidency before voting</p>	<p>MIA</p> <p>Presidency</p>	

### 3 – Referendum

KEY ISSUE	ACTION REQUIRED	INSTITUTION RESPONSIBLE	PROGRESS
<p>3.1 Successful conduct of the referendum</p>	<p>3.1.1 Ensure full dissemination of the Referendum Act in national languages</p> <p>3.1.2 The media to play a positive role in informing the population about the progress of the referendum process</p> <p>3.1.3 Rehabilitate roads to the counties</p> <p>3.1.4 Ensure that advocates of the options (unity or secession) are able to express their opinions in a free and conducive atmosphere</p> <p>3.1.5 Ensure that people who register turn out to vote to ensure fulfilling the 60% requirement</p> <p>3.1.6 Produce and widely disseminate the two symbols to be used for the referendum options ahead of the campaign timeframe</p> <p>3.1.7 Prepare organized security forces to maintain law and order during the referendum process</p> <p>3.1.8 Look into feasibility of broadcasting programmes to South Sudanese voters in northern Sudan</p> <p>3.1.9 Ensure clear registration</p>	<p>GoSS/ States/ SSRC/ civil society/ Members of Parliament</p> <p>Mol&amp;B</p> <p>MoR&amp;T/ States</p> <p>GoSS/ States</p> <p>States/ MPS</p> <p>SSRC/ SSRB/ SSRTF</p> <p>MIA/States</p> <p>Mol&amp;B</p>	

	<p>process to avoid the mix up of names between different stations (as was the case during the elections) and to produce indisputable results.</p>	SSRB	
<p>3.2 Preparations for the post-referendum period</p>	<p>3.2.1 Prepare the judiciary to handle complaints in the immediate referendum period</p> <p>3.2.2 Conclude negotiations with the NCP/ national government on outstanding issues of:</p> <ul style="list-style-type: none"> <li>• Citizenship</li> <li>• Security</li> <li>• Finance and natural resources</li> <li>• International treaties and agreements</li> </ul>	<p>JOSS</p> <p>SSRTF</p>	
<p>3.3 Abyei</p>	<p>3.3.1 Implement the provisions of the Abyei Protocol</p> <p>3.3.2 Ensure that Abyei referendum is conducted simultaneously with the Southern Sudan referendum</p>	<p>Presidency</p>	

## 4 – Public Service Reform

KEY ISSUE	ACTION REQUIRED	INSTITUTION RESPONSIBLE	PROGRESS
4.1 Overstaffed, under qualified public sector	<p>4.1.1 Continue downsizing; Use measures such as simple exams to test people’s qualifications</p> <p>4.1.2 Hire new staff where there is a real staffing gap only</p> <p>4.1.3 Stop politicization of the downsizing exercise</p> <p>4.1.4 Continue work on the Human Resource Database which will help in cleansing payrolls</p> <p>4.1.5 Civil servants should be promoted based on merit to act as a motivation to their work</p>	States/ MoL&PS MoHRD	
4.2 Tribalism and nepotism within the civil service	<p>4.2.1 End hiring of staff along tribal lines, it should be based on merit only</p> <p>4.2.2 End practice of unequal treatment of public service personnel along tribal/ kinship lines (e.g. including transport and housing in some compensation packages but not in others)</p> <p>4.2.3 Replace tribalism with Southern Sudan nationalism, develop a culture of Southern Sudan nationalism</p>	<p>MoL&amp;PS States</p> <p>Ministry of Culture and Heritage</p>	



<p>4.3 Dealing with staff who have been downsized cut under the reforms</p>	<p>4.3.1 Ensure that appropriate compensation packages reach the laid off staff</p> <p>4.3.2 Promote values that ensure effective dialogue in handling work-related disputes</p> <p>4.3.3 Establish mechanisms to manage the side effect of downsizing policy and forced pensions</p>	<p>MoL&amp;PS</p> <p>SSEJC/ SSCSC</p> <p>MoL&amp;PS/ SSEJC/ States</p>	
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## 5 – Social Service Delivery

KEY ISSUE	ACTION REQUIRED	INSTITUTION RESPONSIBLE	PROGRESS
<p>5.1 Achieving the goal of education for all</p>	<p>5.1.1 Fulfill commitment to construct new schools (1 primary school per county)</p> <p>5.1.2 Recruit additional primary teachers in response to the growing number of students to reduce teacher-student ratio to 1:50 in all states</p> <p>5.1.3 Ensure access to education for all, e.g. scholarships to female students</p> <p>5.1.4 Establish vocational training facilities</p> <p>5.1.5 Invest in school feeding programmes</p> <p>5.1.6 Ensure communication and coordination on the planning and</p>	<p>MoES&amp;T/ States</p>	

	<p>construction of schools between states and GoSS Ministries of Education</p> <p>5.1.7 Ensure that teachers are evenly distributed across the states (provide accommodation for them)</p> <p>5.1.8 Education priorities to focus on teacher training and the development of the curriculum that is relevant to the prevailing environment</p>		
<p>5.2 Raising educational standards</p>	<p>5.2.1 Provide and distribute learning materials; complete the distribution of textbooks in a timely manner</p> <p>5.2.2 Develop capacity of teachers (especially in English language); establish more teacher development facilities</p> <p>5.2.3 Continue to roll out the uniform curriculum and proceed to phase out alternate curricula</p> <p>5.2.4 Train and deploy school inspectors to the states to monitor service provision</p> <p>5.2.5 Encourage the opening of private pre-schools within communities</p> <p>5.2.9 Increase the compensation package for teachers to attract qualified teaching staff</p>	<p>MoES&amp;T/ States</p>	

<p>5.3 Delivering adequate health services</p>	<p>5.3.1 Establish new healthcare facilities</p> <p>5.3.2 Ensure that sanitary standards are maintained in existing facilities</p> <p>5.3.3 Regulate recruitment of healthcare staff</p> <p>5.3.4 Create incentives for health care staff to carry out their work in remote areas (particularly provision of housing and security)</p> <p>5.3.5 Address high morbidity rates from disease</p> <p>5.3.6 Respond to rising HIV/ AIDS infection rates</p> <p>5.3.7 Respond to issue of citizens of border regions seeking treatments in the North – this leaves them vulnerable in case of border closure</p> <p>5.3.8 Equip health system for the eventuality of wartime emergency</p> <p>5.3.9 Improve coordination between GoSS, the States and Counties on healthcare</p> <p>5.3.10 Improve coordination between Ministries of Health and donors to the health sector</p> <p>5.3.11 Focus on halving maternal and neonatal mortality rates</p> <p>5.3.12 Supplement funding through cost recovery/ cost sharing measures as well as encouraging the establishment of private health</p>	<p>MoH/ States</p>	
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	<p>facilities</p> <p>5.3.13 Improve disease control through sewage and garbage management and improve management of outbreaks</p> <p>5.3.14 Ensure that block grants and conditional grants are used for their intended purposes</p> <p>5.3.15 Work towards the eradication of East Coast Fever</p>	<p>MoH/ States</p> <p>MoF&amp;EP/ States</p> <p>MoH</p>	
5.4 Cater for the needs of increasing numbers of returnees	<p>5.4.1 Work towards alleviating additional strain on already weak health services</p> <p>5.4.2 Work towards alleviating additional strain on limited food supplies</p>	<p>States/ MoHA</p> <p>GoSS/ States</p>	
5.5 Addressing the needs of vulnerable groups	<p>5.5.1 Take measures towards identifying and addressing the needs of:</p> <ul style="list-style-type: none"> <li>• Street children</li> <li>• Orphans</li> <li>• Widows</li> <li>• Disabled</li> <li>• Veterans</li> <li>• The elderly</li> </ul> <p>5.5.2 Facilitate transportation of the disabled to the rehabilitation center in Juba to receive care and services</p> <p>5.5.3 Introduce by-laws to limit the</p>	<p>MoGC&amp;SW/ States</p>	

	sale of alcohol to certain hours in the day.		
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## 6 – Finance and Economy

KEY ISSUE	ACTION REQUIRED	INSTITUTION RESPONSIBLE	PROGRESS
6.1 Diversification of the economic base	<p>6.1.1 Encouragement and promotion of investment in non-oil sources of revenue</p> <p>6.1.2 Make credit available to businesses</p> <p>6.1.3 Start treating agricultural production as the potential basis of the economy</p> <p>6.1.4 Land to be set aside for private investment to create employment opportunities</p>	<p>States/ GoSS/ BoSS</p> <p>MoF&amp;EP/States</p> <p>States</p>	
6.2 Access to financial services	<p>6.2.1 Encourage commercial banks to open branches in the states</p> <p>6.2.2 Where commercial banks do not have branches the Bank of Southern Sudan should open branch offices</p> <p>6.2.3 Look into the establishment of a Southern Sudan Cooperative Bank</p>	MoF&EP/ BoSS	
6.3 Transfer of Grants	<p>6.3.1 Ensure that conditional grants transferred to the states are used for their intended purposes</p> <p>6.3.2 Improve reporting and accounting for transfers of block and conditional grants</p>	<p>Governors/ State Ministries of Finance</p> <p>State ministries</p>	

6.4 Overspending	6.4.1 Quarterly budgets to prevent states from spending entire budget within the first part of the year	MoF&EP	
6.5 Accounting for Dura sales	6.5.1 Account for Dura sales and remit funds to MoFEP  6.5.2 Those who did not deliver must be held accountable  6.5.3 Investigate where the proceeds of the Dura went; provide the records of sales and accountability	GoSS/ States  MoF&EP/ MoLACD/ States	
6.6 Budget allocation to the states	6.6.1 Review method of allocating block grants	SSFFAMC/ MoF&EP	
6.7 State revenue collection	6.7.1 Formulate clear policies for state revenue collection  6.7.2 Clarify who has authority of revenue collection in border areas  6.7.3 End multiple taxation where this occurs  6.7.4 Carry out routine checks on officials responsible for collecting these taxes  6.7.5 Ensure the sharing of revenues collected from forests	MoF&EP/ States      States/ MoA&F	
6.8 State Financial management	6.8.1 Create a uniform system of accounting and financial reporting	MoF&EP	
6.9 Food security	6.9.1 Achieve food security for states bordering the north  6.9.2 The roads leading to the north to be	GoSS/ States	

	opened	MoR&T	
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## 7 – Infrastructure

KEY ISSUE	ACTION REQUIRED	INSTITUTION RESPONSIBLE	PROGRESS
7.1 Poor quality of road network and bridges	7.1.1 Make building materials and tools available	MoH&PI	
	7.1.2 Recruit engineers and ensure proper government supervision of engineers	MoR&T	
	7.1.3 Focus on feeder roads		
	7.1.4 Focus on security roads, including roads to the borders		
	7.1.5 Maintain existing roads		
	7.1.6 Continue demining efforts to ensure safety for road construction/ rehabilitation workers and to enable widening of roads	SSDAC	
	7.1.7 Honour the Presidential pledges for road construction	OoP/ MoR&T	
	7.1.8 Prevent axle overloading to reduce damage to roads and bridges	MoR&T	
	7.1.9 Techno-economic study needed to define scale and scope of effort needed to improve Southern Sudan's	MoR&T	

	<p>transport network</p> <p>7.1.10 Involve state government in the conclusion and implementation of construction of roads in the states</p>		
7.2 Establishing/ expanding water and electricity networks	7.2.1 Create more boreholes to prevent community conflict over water	MoCRD States	
7.3 Establishing/ expanding communication systems	<p>7.3.1 Establishment of a postal service</p> <p>7.3.2 Expanding radio service coverage</p> <p>7.3.3 Make use of traditional word-of-mouth information network to spread crucial messages like on the conduct of the referendum</p>	<p>MoT&amp;PS</p> <p>MoIB</p> <p>MoIB</p>	
7.4 Traffic	7.4.1 Need to take measures towards increasing road safety, especially in Juba	States/ MoR&T	
7.5 Role of WFP in road construction	7.5.1 Clarify why contracts are still awarded to WFP	MoR&T	



## 8 – Agriculture and Natural Resources

KEY ISSUE	ACTION REQUIRED	INSTITUTION RESPONSIBLE	PROGRESS
8.1 Increase agricultural productivity	<p>8.1.1 Invest in modern farming systems; make use of technology (e.g. tractors) that have already been distributed</p> <p>8.1.2 Ensure timely delivery of seeds and tools</p> <p>8.1.3 Develop seed centre to decrease dependency on delivery of seeds by development partners</p> <p>8.1.4 Launch intensive training programmes for extension workers</p> <p>8.1.5 Work with banks to make credit available to farmers’ groups and cooperatives</p> <p>8.1.6 Develop infrastructure of the market and ensure most efficient usage by prioritising feeder roads leading to the most productive areas</p> <p>8.1.7 Continue with landmine clearance to make land safe for agriculture</p> <p>8.1.8 Find a solution to the persistent problem of birds destroying crops</p> <p>8.1.9 Follow the lead of Unity State in finding innovative ways in which to make full use of soil resources</p> <p>8.1.10 Ensure that farming appliances are distributed to groups of farmers rather than individuals</p> <p>8.1.11 Rehabilitate existing agricultural projects (e.g. the Aweil Rice Scheme)</p>	MoA&F	

8.2 Animal resource management	8.2.1 Ensure availability of vaccines and drugs for livestock 8.2.2 Improve livestock markets	MoA&F	
8.3 Food security	8.3.1 Increase agricultural production and effective animal resource management (see 7.1 and 7.2) 8.3.2 Ensure availability of strategic reserves to prepare for any unforeseen eventuality	States/ MoA&F  MoF&EP/ States	
8.4 Utilization and proper management of natural resources	8.4.1 Enforce forestry law to end illegal deforestation 8.4.2 Resolve land tenure issues 8.4. Make use of Unity State's potential as tourism destination for wildlife	MoA&F/ States  MoWC&T/ States	
8.5 Land ownership	8.5.1 Resolve issues of rights to land	Land Commission	
8.6 Pollution	8.6.1 Look into allegations of illegal dumping of waste in WBG and WES 8.6.2 Take measures against pollution in Juba city.	States concerned  CES/ MoE	

## 9 – Humanitarian and Development Programmes

KEY ISSUE	ACTION REQUIRED	INSTITUTION RESPONSIBLE	PROGRESS
9.1 Repatriation	9.1.1 Engage in the repatriation efforts of displaced citizens from the North and	States	

	<p>ensure provision of services to them</p> <p>9.1.2 Availing funds to the states for repatriation of displaced citizens from the North</p> <p>9.1.3 Facilitate integration of returnees, especially of single mums</p>	MoHA	
9.2 Donor funding to states	9.2.1 Avail information on the proportion of funding to services that are made up of donor money	States/ MoF&EP	
9.3 Effective development assistance	9.3.1 Development assistance to be aligned to the key objectives and priorities of the Development Plan of the GoSS	MoF&EP/ Dev. Partners	
9.4 Legal status of NGOs	9.4.1 Develop NGO Act to clarify legal status of NGOs operating in South Sudan	MoHA/ MoLACD	
9.5 Constituency Development Fund (CDF)	<p>9.5.1 Those who misappropriate CDF funds to be punished according to the law</p> <p>9.5.2 Assets of the CDF (e.g. primary schools and clinics are to be handed over to the community upon completion)</p> <p>9.5.3 CDF cars must be used by committees for the monitoring of the CDF projects in the constituency, NOT for the commissioners' affairs</p>	SSLA	

## 10 – Gender

KEY ISSUE	ACTION REQUIRED	INSTITUTION RESPONSIBLE	PROGRESS
10.1 Gender-based violence	10.1.1 Enforce the law with regard to violence against women	MoLACD/ MIA/JOSS	
10.2 Access to education for girls	10.2.1 Work towards resolving social issues causing high drop out rates of female students (e.g. early marriage, responsibilities in the home)	MoGCSW  MoES&T	
10.4 Implementation of the Child Act	10.4.1 Ensure dissemination of the Act  10.4.2 States must act to put an end to child marriage	MoLACD/ MoGCSW	
10.5 Affirmative Action	10.5.1 Implement the 25% affirmative action in the GoSS and state levels	All Government institutions	